

V I C T O R I A

Report of
BOARD OF INQUIRY INTO CASINOS

Appendices: G to J

Ordered by the Legislative Assembly to be printed

MELBOURNE
F. D. ATKINSON, GOVERNMENT PRINTER
1983

No. 96

APPENDIX G

LIST (IN ALPHABETICAL ORDER OF INTERVIEWEE)
OF TRANSCRIPTIONS OR NOTES OF INTERVIEWS WITH PERSONS
OUTSIDE AUSTRALIA TENDERED IN EVIDENCE

Exhibit No.	Name	Description
525	Albuquerque, Lynn	Interpreter in, and resident of, Portugal.
519	Allen of Abbeydale, Lord and Starrit, Sir James and Raymond Sir Stanley Edward and Hogan, Michael H. and Lynch, Jack	Chairman, Gaming Board for Great Britain ("Board") Member of Board. Former Chairman of Board. Secretary to Board. Chief Inspector of Board.
513	Batzer, Steven J.	Chairman, Bayly Martin & Fay Inc., New Jersey and President, Greater Atlantic City Chamber of Commerce.
492	Becker, Patricia	Deputy Attorney-General, Chief, Gaming Divison, Nevada.
514	Boynton, Peter	President & Chief Operating Officer, Caesar's Boardwalk Regency Hotel & Casino, Atlantic City.
517	Brown, Gerard Michael	Attorney and former Director, Division of Gaming Enforcement, New Jersey.
495	Bunker, Hon. Richard	Chairman, Gaming Control Board, Nevada.

Exhibit No.	Name	Description
507	Burke, Duane	President, Public Gaming Research Institute.
523	Burt, John	Manager, London Convention Bureau.
516	Bybee Jr., Shannon L. and Luciani, Alfred J.	President, Golden Nugget Hotel & Casino, Atlantic City. Counsel to the Golden Nugget Hotel & Casino.
502	Calabrese, Joseph	Detective Sergeant, Supervisor Casino Investigations Section, Division of Gaming Enforcement, New Jersey.
504	Dintino, Justin	Lieutenant Colonel, Supervisor of Intelligence Bureau, New Jersey State Police.
490	Dodge, Hon. Carl F.	Chairman, Nevada Gaming Commission.
510	Downey, William	Executive Director, Atlantic City Casino Hotel Association.
524	Ferreira, Dr. A.M.E. da silva and Monteiro, Dr. A.P. and Dos Santos, Jorge Teodoro	President of the Inspectorate of Casinos and Officer in Charge of Inspectors, Portugal. Casino Inspector. Administrator, Casino Estoril, Portugal.

Exhibit No.	Name	Description
512	Fleischman, Arnold	President/Managing Director, Playboy Hotel & Casino, Atlantic City.
	and Applegate III, Henry M.	Vice President Financial Services.
	and Gibbons, Christopher	Assistant to President.
498	Gomes, Dennis C.	Executive Vice President, Casino Operations, Frontier Hotel & Casino, Las Vegas.
530	Gump, Herr	Technical Director, Casino, West Berlin.
500	Halley, James	Roman Catholic Priest, Atlantic City.
499	Hardwick, Charles	Assistant Minority Whip, General Assembly, New Jersey Legislature.
522	Hogan, Michael H.	Secretary to Board.
	and Lynch, Jack	Chief Inspector of Board.
	and Finlayson, Nigel	Head of Casino Section of Board.
	and Godfrey, John	Accountant-consultant to Board.
527	Huppchen, Herr	Technical Director, Casino Baden Baden, West Germany.
	and Busch, Klaus	Assistant to Herr Huppchen.
505	Keenan, John F.	Co-ordinator of Criminal Justice, City of New York.

Exhibit No.	Name	Description
494	Koon, Ray H.	Chief, Investigation Division, Gaming Control Board, Nevada.
496	Leonard, Saul J. (and Taylor, Revelle B.)	National Partner for Gaming Industry, Laventhol & Horwath, United States of America.
518	Merck, Albert W.	Former Commissioner of Casino Control Commission, New Jersey.
491 506	Michael, Guy Samuel	Attorney and former Deputy Director, Division of Gaming Enforcement, New Jersey.
528	Moslener, Walther and Bohm, Gunther	President, AMK Berlin. Director of Sales, Congress and Convention Division, AMK Berlin.
511	Norton, H. Steven	Chief Operating Officer, Resorts International Limited, Atlantic City.
508	Politzer, Dr. Robert and Knox, James and Leavey, Sandra	Director, Johns Hopkins Compulsive Gambling Counselling Center, Maryland. Co-ordinator for the Residential Programme at the Center. Project Administrator at the Center.
520	Raymond, Sir Stanley Edward and Doak, Reginald	Former Chairman of Board Former Chief Inspector of Board.

Exhibit No.	Name	Description
497	Sain, Frank C. and Stephens, Gene	Executive Director, Las Vegas Convention and Visitors Authority. Director of Facilities of the Authority.
489	Salesses, Mark R.	Events Co-ordinator, San Francisco Convention Facilities.
501	Sarfaty, Dudley E.	Presbyterian Minister and Associate General Secretary, New Jersey Council of Churches.
529	Schwartzkopf, Joacim von	Managing Director, Casino, West Berlin.
488	Skolnick, Professor Jerome H.	Professor of Law, Jurisprudence & Social Policy, University of California, Berkeley.
493	Stratton, Hon. John H.	Member, Gaming Control Board, Nevada.
503	Sturges, Hon. Robert	Acting Director, Division of Gaming Enforcement, New Jersey.
567	Sullivan, Robert J.	President, Advice Plus Inc.
515	Thomas, Don and Santaniello, Michael A.	Acting Chairman, Casino Control Commission, New Jersey. Deputy Director, Financial Evaluation & Control, Casino Control Commission, New Jersey and Counsel to the Commission.

Exhibit No.	Name	Description
509	Thomas, Robert E.	Architect-Planner, Charles Center-Inner Harbour Management Inc., Baltimore, Maryland.
521	Wrong, Henry and Kinna, Martin	Director, Barbican Centre for Arts and Conferences. Conference Director of the Centre.

APPENDIX H

LIST OF PUBLIC EXHIBITS

Page of Transcript	Exhibit No.	Description
60	1	Order-in-Council appointing Board Of Inquiry Into Casinos 18/5/1982.
60	2	Advertisement of the Inquiry appearing in The Age 21/5/1982.
60	3	Account of the Board's visit to Launceston and Wrest Point casinos.
77/78	4	Letter (undated) to the Board from Mr. P. McNamara.
81	5	Letter 19/5/1982 to the Board from Mr. R. Copeman.
82	6	Letter 22/5/1982 to the Board from Mrs. J.B. Orsler.
94	7	Letter 24/5/1982 to the Board from Pastor J. Simmonds and attached article by Jerome Skolnick, "The Social Risks of Casino Gambling".
131	8	Submission (undated) of L.V. (Nappy) Ollington.
177	9	Letter 1/6/1982 to the Board from Mr. C. Watt.
183	10	Submission (undated) of Victorian Standardbred Association signed by the President, Mr. R.J. Kirwan.
196	11	Photocopy of a bundle of press cuttings produced by Mr. J.M. Maxwell.
198	12	Letter 28/5/1982 to the Board from Mrs. E. Miller.
202	13	Letter 31/5/1982 to the Board from Mrs. M.A. Box.

Page of Transcript	Exhibit No.	Description
222	14	Letter 31/5/1982 to the Board from Mr. McGain with attached petition bearing 113 signatures taken at Oakleigh Baptist Church.
230	15	Submission 11/6/1982 of the Tourist Development Association, Mildura & District.
275	16	Letters 22/6/1982 to the Board from Mr. M.J. Robinson (Commissioner of Police - Tasmania), one letter with attached statistics.
292	17	A cutting from The Sun 19/6/1982 of an article headed "9 year riddle for woman"
462	18	A cutting from the New York Times (undated) of an article by Martin Waldron headed "US Gangster Connection Clouds Bally Casino Bid."
663	19	An assessment of the effect of Keno on other casino gambling and racing industry finance, by Peter Bennett, Nov. 1979.
663	20	Tasmanian Racing & Gaming Commission, 28th Annual Report 1981.
663 (refer T.342)	21	Analysis of Legalised Betting in Tasmania, and gambling statistics for Tasmania, 1/7/1981 to 31/5/1982.
663	22	Tasmanian Government Casino Control Structure.
663	23	Report on casino operation - July 1980 to June 1981. (Tasmania)
663	24	Launceston Federal Country Club-Casino Directions.
663	25	A cutting from The Age 3/6/1982 of an article headed "Bribery claim halts probe."
663 (refer T.503)	26	Fourteen newspaper clippings tendered by Mr.M. Bushby.
663 (refer T.463)	27(a)	Department of Tourism and Australian Bureau of Statistics Tasmanian visitor survey, preliminary results for year ended 31/12/78.

Page of Transcript	Exhibit No.	Description
663 (refer T.463)	27(b)	Department of Tourism, Tasmania, Tourist Industry Survey 1982.
663 (refer T.463)	27(c)	Department of Tourism, Tasmania, Visitor Survey - preliminary results for half year ended 30/6/1981 and comparable results from 1978.
663 (refer T.463)	27(d)	Visitor survey comparison - first six months 1978 and 1981 (Tasmania).
663	27(e)	Additional information from Mr. Oldfield (Deputy Director of Tourism, Tasmania.)
663 (refer T.555)	28	Submission on behalf of Gamblers Anonymous by Mr. Stone, 24/6/1982.
664	29	Report of the Inter-Departmental Committee on Gambling 25/5/1978 (Tasmania).
664	30	Submission to the Tasmanian Inter-Departmental Committee of Inquiry on the social and economic effects of gambling in the State of Tasmania, by Centacare, June, 1978.
664 (refer T.587/8)	31	Computer printout containing references to gambling and addiction - containing three sheets tendered by Mr B.C. Mollison.
664	32	Letter 21/6/1982 to the Board from Ministry for Tourism, Victoria, with attached figures relating to tourism in Victoria.
664	33	Letter 22/6/1982 to the Board from Greyhound Racing Control Board.
664	34	Letter 21/6/1982 to the Board from Harness Racing Board with attachment.
664	35	Letter 10/6/1982 to the Board from TAB with attachments.
664	36	Letter 10/6/1982 to the Board from Executive Officer of Department of Labour and Industry with attachment.

Page of Transcript	Exhibit No.	Description
664	37	Letter 10/6/1982 to the Board from Stamp Duties Office - Victoria.
664	38	Australian Bureau of Statistics, Catalogue No. 6401.0, 22/4/1982 and a guide to the Consumer Price Index, including two sheets called Consumer Price Index: All Groups Index Numbers.
664	39	Single sheet from Victorian Pocket Yearbook 1980: Australian Bureau of Statistics Catalogue No. 1302.2
664	40	Report of Raffles and Bingo Permits Board for the year ended 30/6/1981 to the Attorney-General.
664	41	Taxation Revenue Australia 1979-80, Australian Bureau of Statistics Catalogue No. 5506.0
665	42	Announcements of polls on casinos by The Roy Morgan Research Centre Pty. Ltd. dated 17/3/1981, 20/3/1981 and 16/10/1981.
665	43	Submission 3/6/1982 to the Board of Mr. V. Robinson (Commodore Computers) re computerised roulette wheel.
665	44	Letter 27/5/1982 to the Board from Mr. N. Trevena, in favour of Two-up.
665	45	Letter 23/5/1982 to the Board from W.G. Hesketh.
665	46	Letter 26/5/1982 to the Board from S. Hodgetts.
665	47	Letter 29/5/1982 to the Board from Mrs. J. Hodgetts.
666/667	48	Letter 19/5/1982 to the Board from Mrs. C. Crosbie-Goold.
668	49	Letter 17/6/1982 to the Board from Mrs. M. Allen, Secretary of Parish Council of Uniting Church, Belmont.
668	50	Letter 21/6/1982 to the Board from Mrs. J. Byrnes.

Page of Transcript	Exhibit No.	Description
668	51	Letter 8/6/1982 to the Board from D.G. Collett.
668	52	Letter 3/6/1982 to the Board from Mrs. K. Rinaldi, State President, The Country Women's Association of Victoria.
668	53	Letter 25/5/1982 to the Board from U.I. Bound, Secretary of Nhill Branch of The Country Women's Association of Victoria.
668	54	Letter 10/6/1982 to the Board from Mr. H.T. Loxton, Secretary, Council of Elders, Deepdene Uniting Church with attachment.
668	55	Letter 18/6/1982 to the Board from M.W. Williams, Social Justice Committee, Mitcham Uniting Church.
668	56	Letter 18/6/1982 to the Board signed by 13 residents of Westhaven Baptist Home.
669	57	Letter 15/6/1982 to the Board from Mr. M. Cheshire, Westernport Healesville Regional Tourist Authority.
669	58	Letter 3/6/1982 to the Board from L.J. Owens.
669	59	Letter 9/6/1982 to the Board from Mrs. K. Morton.
669	60	Letter 9/6/1982 to the Board from F. and V. Bourke.
669	61	Letter 21/6/1982 to the Board from Mr. and Mrs. B.X. Drum.
669	62	Letter 18/6/1982 to the Board from Mr. D. McMillan, Secretary, Shire of Mildura, with attached submission.
669	63	Letter 14/6/1982 to the Board from Mr. D.E. Walsh with attachments.
669	64	Letter 22/5/1982 to the Board from E. and G. Smith.

Page of Transcript	Exhibit No.	Description
669	65	Letter 22/6/1982 to the Board from Mrs. E. Newell.
686	66	Four pages of typed notes headed "Evidence of Mr.P. Block".
686	67	Pages 3 and 21 from "The Daily News" 7/2/1980 (New York).
728	68	Biographical notes of Dame Phyllis Frost.
728	69	Article "Delinquency Crime and Social Process" by Cressy and Ward; Harper & Rowe, 1969.
728	70	Article "Man Crime and Society" by Bloch and Geis; Random House.
728	71	Article "The Gambling Business: an American Paradox" by Bloch (reprinted from "Crime and Delinquency" 8/10/1962).
751	72	American Gamblers Anonymous Book.
751	73	Bundle of Gamblers Anonymous pamphlets.
752	74	Copy programme of The First Australian National Conference of Gamblers Anonymous, August 1981 with names deleted.
752	75	Workshop paper presented at Australian Conference of Gamblers Anonymous.
753	76	A cutting from the Footscray Mail 4/5/1982.
753	77	A cutting from The Age, 31/10/1981 headed "Gambling Explosion" by Alan Attwood.
789	78	Report of Gaming Board for Great Britain, 1981.
800,803 & 804	79	A file of 10 sheets of copy cuttings from newspapers in Melbourne in 1979 and 1980.
811	80	News release from Premier's Department dated 2/8/1979.

Page of Transcript	Exhibit No.	Description
824	81	Address entitled "The Casino Connection and Organised Crime" delivered 3/5/1982 by Dr. A. McCoy.
914	82	List of the denominations, number of members and adherents of the churches for whom Mr.D. Henshall given leave to appear.
953	83	Paper "Cessation of High Frequency Gambling and 'Withdrawal' Symptoms", by Wray and Dickerson, British Journal of Addiction 76 (1981) 401-5.
953	84	Article "Treating the Compulsive Without Fire and Brimstone", Gambling Business Magazine, October 1981.
1027	85	Submission of the Licensed Clubs Association of Victoria.
1101	86	Videotape "The Big Gamble".
1101	87	News Report by four television stations of Dr. Holsman's interview.
1101	88	ABC show "Nationwide" report of interview with Mr. Vibert.
1127	89	Extract from Encyclopaedia Britannica referring to casinos.
1155	90	Annual Report of Genting Berhad and story of Genting.
1266	91 (a)	Letter 7/7/1982 to the Board from Mr. D. Anderson.
1266	91 (b)	Letter 16/7/1982 from the Board to Mr. Anderson.
1266	91 (c)	Letter 19/7/1982 to the Board from Mr. Anderson.
1266	92	Letter 30/6/1982 to the Board from Mrs. C. Adam.
1266	93	Letter 20/7/1982 to the Board from Mrs. J. Aitchison.
1266	94	Letter (undated) to the Board from A.A. Baker.

Page of Transcript	Exhibit No.	Description
1266	95	Letter 19/7/1982 to the Board from the Secretary, Ballarat Uniting Church.
1266	96	Letter 18/7/1982 to the Board from Dr. J.P. Bradley.
1266	97	Letter 27/6/1982 to the Board from Mrs. J. Burchell.
1266	98	Letter 19/7/1982 to the Board from the Secretary, Camperdown Uniting Church.
1266	99	Letter 19/7/1982 to the Board from Mrs. K. Carney.
1266	100	Letter 14/7/1982 to the Board from the Secretary, Catholic Women's League of Victoria and Wagga Wagga, Ballarat Diocese.
1266	101	Letter 10/7/1982 to the Board from Mrs. M. Ryan, Midlands Liaison Officer, Social Questions Committee, Catholic Women's League of Victoria and Wagga Wagga.
1266	102	Letter 31/7/1982 to the Board from Mr. E. Corlass.
1266	103	Letter 17/7/1982 to the Board from the Secretary, Kooloonong-Boundary Bend Branch of The Country Women's Association of Victoria.
1266	104	Letter 15/7/1982 to the Board from the Secretary, Dimboola Branch of The Country Women's Association of Victoria.
1266	105	Letter 16/6/1982 to the Board from Mr. H. Dickerson, MLA for South Barwon.
1267	106	Letter 21/7/1982 to the Board from Mr. H. Flett.
1267	107	Letter 30/6/1982 to the Board from Mr. F.J. Granter, MLC for Central Highlands.
1267	108	Letter 24/7/1982 to the Board from Mr. and Mrs. E.J. Harris.

Page of Transcript	Exhibit No.	Description
1267	109	Letter 6/7/1982 to the Board from the Clerk of Presbytery, Prebyterian Church of Victoria, Bendigo.
1267	110	Letter 4/7/1982 to the Board from Mrs. V. Harvey.
1267	111	Letter 25/6/1982 to the Board from Miss N. Heywood.
1267	112	Letter 25/6/1982 to the Board from D. Heywood.
1267	113	Letter 19/7/1982 to the Board from B. & G. Holland.
1267	114	Letter 18/7/1982 to the Board from Mrs. A.G. Holmes.
1267	115	Letter 27/7/1982 to the Board from Miss H. Hurrey.
1267	116	Letter 28/7/1982 to the Board from Mrs. F. Holmes.
1267	117	Letter 28/6/1982 to the Board from Mr. J. Holmes.
1267	118	Letter 11/7/1982 to the Board from the Inter-Church Trade & Industry Mission (Vic).
1267	119	Letter 9/7/1982 to the Board from Miss E. Ingram, with attachments.
1267	120	Letter 23/7/1982 to the Board from P.& M. Jones.
1267	121	Letter 22/7/1982 to the Board from A. & J. King.
1267	122	Letter 13/7/1982 to the Board from Mr. B. Kilsby, with attached submission and newspaper cuttings.
1267	123	Letter 26/6/1982 to the Board from G.P.D. & I. Keller.
1267	124	Letter 29/6/1982 to the Board from Mr. J. Kube.

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1267	125	Letter 30/6/1982 to the Board from Mr. H. Kube.
1268	126	Letter 18/7/1982 to the Board from Mrs. A. Lennon.
1268	127	Letter 26/7/1982 to the Board from K.L. Lovell.
1268	128	Letter 7/7/1982 to the Board from the State Director, The Liberal Party of Australia, Victorian Division.
1268	129	Letter 8/7/1982 to the Board from the Secretary, Council of Elders, Deepdene Uniting Church.
1268	130	Letter (undated) to the Board from Mrs. V. McDowell.
1268	131	Letter 21/7/1982 to the Board from Mr. R. Macmillan.
1268	132	Letter 21/6/1982 to the Board from Mr. F.G. Morris.
1268	133	Letter 22/7/1982 to the Board from the Secretary, Moriac Uniting Church.
1268	134	Letter 7/7/1982 for the Board from Rev. R. Mathews, Eltham-Kangaroo Ground Presbyterian Church, with 46 signatures on a petition from people in the Churches, and attachment.
1268	135	Letter 25/6/1982 to the Board from Mrs. N. Miller.
1268	136	Letter 6/7/1982 to the Board from Mrs. M. Nailon, with attached submission.
1268	137	Letter 24/7/1982 to the Board from Mrs. T. Parnell.
1268	138	Letter 13/7/1982 to the Board from R.G. Prideaux.
1268	139	Letter 26/7/1982 to the Board from Mrs. A. Price.
1268	140	Letter 25/7/1982 to the Board from C.F. Porter.

Page of Transcript	Exhibit No.	Description
1268	141	Petition opposed to casinos, Ivanhoe - Heidelberg area.
1268	142	Letter (undated) to the Board from Mrs. H. Piercey, with attachment.
1268	143	Letter 6/7/1982 to the Board from Mr. J. Ramage, Acting Clerk, Presbyterian Church, Geelong.
1269	144	Letter 21/7/1982 to the Board from Mr. B. Robertson.
1269	145	Letter 10/7/1982 to the Board from V.E. Robertson.
1269	146	Letter 24/7/1982 to the Board from the Secretary, Rosanna Uniting Church.
1269	147	Letter 23/7/1982 to the Board from M/s. Mr. Rowe.
1269	148	Letter 1/7/1982 to the Board from J. & D. Samson.
1269	149	Letter 12/7/1982 to the Board from the Shire Secretary, Shire of Bannockburn.
1269	150	Letter 13/7/1982 to the Board from M. Smith, with attachment.
1269	151	Letter 22/7/1982 to the Board from G., L. and A. Smith.
1269	152	Letter 12/7/1982 to the Board from Mrs. M.B. Smith.
1269	153	Letter 25/6/1982 to the Board from the Secretary, Surrey Hills Uniting Church.
1269	154	Letter 25/7/1982 to the Board from Mrs. M. Templeton.
1269	155	Letter 22/5/1982 to the Board from Women Christian Fellowship Group, Wemen, Vic. (10 signatures).
1269	156	Letter 28/7/1982 to the Board from Mr. M. White.
1269	157	Letter 2/7/1982 to the Board from Mrs. Z. Willard-Fulton.

Page of Transcript	Exhibit No.	Description
1269	158	Letter 22/7/1982 to the Board from the Secretary, Winchelsea Uniting Church.
1269	159	Letter 5/7/1982 to the Board from members of the Women's Christian Temperance Union, Wangaratta, and other persons (26 signatures).
1217	160	Submission of the Salvation Army, Melbourne 15/7/1982.
1238	161	Submission of the Inter-Church Council of Men's Societies of Victoria.
1260	162	Submission of The Country Women's Association of Victoria, 14/7/1982.
1265	163	Paper headed "Report on the Social Cost of Pathological Gambling and the Cost-Benefit/Effectiveness of Treatment" by Politzer, Morrow & Leavey, Fifth Annual Conference on Gambling and Risk Taking, October 1981.
1266	164	List of Exhibits 91 to 159 both inclusive.
1271	165	National Council of Women of Victoria, Annual Report 1981.
1278	166	Submission of National Council of Women of Victoria, July 1982.
1301	167	Letter 22/5/1980 to Miss V.P. Holland from Commissioner of Police - Tasmania.
1316	168	Pro forma of community survey used in survey by Rev. Jack Simmonds and Dr. Fearn-Wannan.
1324	169	Submission to Casino Inquiry, July 1982, by Rev. Jack Simmonds and Dr. Fearn-Wannan.
1369	170	Pages 147 to 150 of a book entitled "Uncommon Commonsense" by Gwyneth N. Dowl.

Page of Transcript	Exhibit No.	Description
1431	171	Letter dated 3/12/1976 from Mr. Miller, Attorney-General, Tasmania to the Hon. F. Crean; Letter dated 13/12/1976 from the Hon. F. Crean to Mrs. P. Nichol; Letter dated 7/2/1977 from the Premier of Tasmania to Mrs.P. Nichol; Letter dated 4/4/1977 from the Leader of the Opposition in Tasmania to Mrs. P. Nichol; Letter dated 3/2/1978 from the Hon. B. Dixon, Minister for Social Welfare to Mrs. P. Nichol with an attached copy of a letter from the Attorney-General for Tasmania to Mr. Dixon dated 27/1/1978.
1503	172	Letter 5/8/1982 to the Board from Mr. P. Parnell, Administrator, Westernport Parish of Uniting Church.
1522	173 (a)	Photograph)
1522	173 (b)	Photograph)
1526	173 (c)	Photograph) From Port of Melbourne
1527	173 (d)	Photograph) Authority - World Trade
1527	173 (e)	Photograph) Centre.
1529	173 (f)	Sketch)
1529A	174	Revised Proposal by the Port of Melbourne Authority to Construct the Convention Centre at the World Trade Centre, October 1981.
1538	175	A folder entitled "World Trade Centre Melbourne" containing four documents: Port of Melbourne Annual Report for 1980-81; a brochure entitled "World Trade Centre Melbourne"; a pamphlet entitled "Leasing Now, World Trade Centre Melbourne"; a pamphlet entitled "W.T.C. Melbourne Galleria".
1541	176	Department of the Premier, Report on World Trade Centre project, May 1982.
1594	177	Melbourne Convention Centre, Guideline for Development Submissions closing date 31/7/1980. (Government of Victoria - Department of State Development, Decentralisation and Tourism).

Page of Transcript	Exhibit No.	Description
1602	178	Film, "A Toast to Melbourne" produced by Melbourne Film Corporation in conjunction with the Melbourne Tourism Authority.
1602	179	Transcript of film (E178).
1612	180	"A Convention Centre of the Future", a resume of a presentation by Professor Ejler Alkjaer at the International Hotel Association's 18th Congress, November/December 1976.
1638	181	Brochure, "A Convention Centre? Can we afford to lose \$50million a year?" published by the Melbourne Tourism Authority.
1652	182	Letter 12/8/1982 to the Board from T. O'Donnell with attached cutting from The Sun of 9/7/1982 and ALP policy document.
1655 (& refer 1702)	182A	Letter 14/7/1982 to the Board from Director for Tourism, Ministry for Tourism, Victoria and attached submission by Victorian Government Travel Authority, July 1982.
1655	183	Submission of the Melbourne Tourism Authority.
1655	184	Complete Confidential Meetings List of the Melbourne Tourism Authority July 1982 - April 1988.
1655	185	1981/82 Planners Guide to Melbourne including 10 looseleaf update sheets.
1655	186	Brochure "Melbourne: Australia's Meeting Place."
1661	187	Annual Review 1981 of the Victorian Employers' Federation.
1692	188	Letter 3/8/1982 to the Board from Acting Secretary, Law Department, with a copy of the Order-in-Council 3/8/1982.
1692	189	Advertisements of the amended terms of reference and date for lodging submissions: The Age and The Australian 13/8/1982, and The Herald 13/8/1982.

Page of Transcript	Exhibit No.	Description
1696	190	Access Australia Consultants booklet.
1696	191	List of members of Australian Travel Industry Association, at 1/4/1981.
1698	192	Assessment of Aims of the Australian Travel Industry Association, Victoria, 15/12/1980.
1698	193	Australian Travel Industry Association Activities, Services & Facilities Available to Members.
1702 & 2051	194	Two booklets entitled - AMK Berlin - The International Congress Centre, Berlin and The Berlin Fairgrounds.
1702	195	Letter 5/7/1982 to the Board from the Australian Travel Industry Association with attachment.
1722	196	Southgate plans presented to the Government of the State of Victoria, July 1979.
1744	197	Melbourne Chamber of Commerce Annual Report 1981.
1781	198 (Marked for identification)	Submission of Mr. M.A. Clarkson.
1782	199	Submission of Mr. L.Fleyfel, (Le Chateau) 17/8/1982.
1798	200	Letter 18/8/1982 to the Board from The Country Women's Association of Victoria with attachment.
1798	201	National Council of Women list of Associate Membership - 1982).
1840	202	Summary of Findings from Survey on Proposed Entertainment Centre on the Yarra Bank, November 1980, conducted by The Roy Morgan Research Centre Pty. Ltd.
1840	203	A cutting from The Herald 24/4/1981 and The Sun 30/4/1981 relating to April 1981 survey.
1875	204	Submission by The Young Liberal Movement (Victorian Division).

Page of Transcript	Exhibit No.	Description
1903	205	Submission of Mr. F. Ford 8/8/1982 with attachment.
1903	206	J'Accuse, by Graham Greene, The Bodley Head, 1982.
1945	207	Submission by The Ballarat Chamber of Commerce, The Ballarat Central Highlands Regional Tourist Authority and other persons.
1945	208	Four pages of clippings from The Courier, Ballarat, June/July 1982.
1951	209	"Economic Significance of Tourism in Australia", Research Report No. 4, Bureau of Industry Economics, Australian Government Printing Service, Canberra 1979.
1951	210	Article, "Casinos of the Continent", Travel/Holiday, June 1982, pages 44, 45 and 62.
1955	211	Two brochures from Kenya - one concerning the Kenyatta conference centre at Nairobi and the other called "Safari Council Meetings".
1966	212	Tourism, a Research and Information Paper, 8/5/1981, Government of Victoria.
1966	213	Pages 574 and 575 of South Australian Hansard, House of Assembly, 18/8/1982.
2051	214	A booklet entitled Congress Success Story - Congress Centrum Hamburg.
2052	215	Measuring Economic Impact of Tourism by G. Hollander, Working Paper No. 24, Bureau of Industry Economics, Canberra, January 1982.
2066	216	Melbourne Tourism Authority Annual Report 1980/1981.
2070	217	"Tourism & Crime: Is there a Relationship", by Pizam, Journal of Travel Research, Winter 1982, p.7.

Page of Transcript	Exhibit No.	Description
2082	218	News from Qantas 3/6/1982.
2083	219	Survey of International Visitors 1979-80.
2085	220	Extract from The Herald 24/8/1982 being an item concerning Mr. John Rowe (Australian Tourist Commission).
2093	221	Pages 9.1 to 9.8 (inclusive) of report prepared by Price Waterhouse Associates, Management Consultants, June 1980.
2093	222	Wrest Point Report, Corporate Communications Pty. Limited, 1/3/1981.
2096 & T.3009A	223	Article headed "Convention Travel Grows As Other Markets Decline", The Convention, August 1982.
2096	224	Article headed "Tassie Spending", Inside Tourism, 23/8/1982, pages 12 and 13.
2097	225	TAB Annual Report 1981.
2100	226	Bid documents for the Table Tennis World Cup and the World Federation for Mental Health Congress
2101	227	Report on the Legalising of Gambling Casinos in New South Wales by the Treasurer Mr. K.G. Booth, 29/4/1982.
2108	228	A booklet entitled Las Vegas Convention Centre - Star of the U.S.A!
2120	229	Royal Commission on Human Relationships, Final Report, Volume 1, Australian Government Publishing Service, Canberra 1977.
2158	230	A cutting headed "Casinos Don't Pay", The New York Times - Weekly Review (undated), page 61E.
2158	231	Letter 23/8/1982 to the Board from M. M. McLennan and enclosed brochure headed "The Gippsland Lakes".

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2161	232	A report entitled "Gambling in America", Commission on the Review of the National Policy Toward Gambling, (Morin Commission).
2181	233	A cutting from The Australian 16/4/1982 of an article concerning Mr.D. Dunstan.
2211	234	A bundle of documents with a face sheet headed Convention Centre- Working Party - Minutes, 1977.
2211	235	A bundle of documents with a face sheet headed Minutes, 1978 (Exhibition Buildings).
2215	236	Brief for an international convention centre for Melbourne.
2215	237	Brief for an international convention centre for Melbourne. Report by the Technical Sub-Committee to the User Committee.
2226	238	A bundle of documents with a face sheet headed Melbourne Tourist Authority file marked Convention Committee - AMP.
2267	239	William Angliss College Handbook 1982. Certificate of Business Studies in Travel and Tourism and pamphlets entitled Diploma of Hotel & Catering Operations, Certificate of Catering and Certificate of Business Studies.
2302	240	Brochure entitled The Exhibition Convention Centre.
2305	241	Letter dated 25/11/1977 from the Premier, Mr. Hamer to Mr. Strickland.
2354	242 (a)	Study Tour Report to The Exhibition Trustees by Mr. J.C. Elden, pages 1 to 7 and appendices.
2354	242 (b)	Study Tour Report 1978 by Messrs. F.R.G. Strickland and K.L. Christian, pages 1 to 10 and appendices.
2354	242 (c)	Study Tour Report 1978 by Mr. J.C. Elden, 8/9/1978, pages 1 to 11 and appendices.

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2354 (and at T.3319)	242 (d)	Study Tour Report 1981 by Mr. J.C. Elden, 1/10/1981, pages 1 to 11 and appendices; and a copy of appendix "A" incorporating notes by Mr. J. Haddad (refer T.3319).
2375	242 (e)	Complete Minutes of the Melbourne Convention Centre Building Committee and User Committee (20/12/1977 to 14/12/1978).
2376	243	Letter 16/10/1978 to the Premier of Victoria from Mr. F.R.G. Strickland.
2384	244	An extract from The Exhibition Trustees Minute Paper: Profit & Loss - American Convention Centres.
2388	245	A booklet entitled Calendar Year 1980 including a Financial Report on the Anaheim Convention Centre.
2399	246	A booklet entitled "The Largest Unitary Multi-Purpose Facility in the Southern Hemisphere".
2441	247	Submission of Victoria Police Force 18/6/1982.
2462	248	Report by Superintendent F.A. Silvester to Assistant Commissioner, Crime, 19/11/1980.
2468	249	Pages 27 to 29 of Truth newspaper 11/9/1982.
2489	250	A cutting from The Age 8/9/1982 of an article headed "How Costigan analyses the Crime Industry".
2496	251	Submission to the Royal Commission of Inquiry into Drug Trafficking by J.R. Hall, Deputy Commissioner, Victoria Police.
2496	252	Letter 11/5/1982 to G.R. Linnane, Secretary of Royal Commission of Inquiry into Drug Trafficking from S.I. Miller, Chief Commissioner of Police, Victoria.
2496	253	Regulations for the protection of privacy in connection with the national casino organisations's computerised records of particulars of visitors to casinos (Holland).

Page of Transcript	Exhibit No.	Description
2512	254	A booklet entitled "Around Darwin & The Top End", True North Publications, July 1982, particularly pages 10, 12 and 13.
2512	255	A booklet entitled "Around Darwin at the Top End", True North Publications, August 1982, particularly page 5.
2534	256	A booklet entitled "This Week in Melbourne", Peter Isaacson, 3/9/1982 to 9/9/1982, pages 16 to 23.
2534	257	A booklet entitled "Welcome to Victoria", 4/9/1982 to 10/9/1982, pages 70 to 79.
2540	258	A magazine entitled "Incentive Travel", June 1982, pages 36 - 37.
2642	259	Extracts from a magazine entitled "Meeting News, Directory 1982", pages 3, 13, 192, 194 to 206 inclusive.
2643	260	Extracts from a booklet entitled "International Association of Auditorium Managers, Membership Directory 1982", pages 27 to 48.
2653	261	A magazine entitled "Pacific Travel News", 1/6/1982 with Pacific Convention Supplement, Pacific Area Travel Association.
2659	262	A cutting from The Mercury 11/9/1982 of an article headed "Tourism on top in Tasmania - Director".
2694	263	Submission of Woman's Christian Temperance Union of Victoria Inc., July 1982.
2718	264 (a)	Letter 14/9/1982 to the Board from Mr. J.C. Elden, headed 1981 Rotary International Pacific Regional Conference.
2718	264 (b)	Letter 14/9/1982 to the Board from Mr. J.C. Elden, headed Melbourne Convention Centre.
2718	265	Submission by the Swan Hill Group, Swan Hill, Victoria.

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2729	266	A copy of Regmat Productions company rules.
2776	267	Sheet of examples of hypothetical bets prepared by Mr. W.H. Collins.
2835	268	Submission of J.C. Williamson Productions Ltd.
2871	269	Submission of The Musicians' Union of Australia, Melbourne Branch.
2910	270	A cutting from The Herald 9/6/1982 of an article headed "Hotel Glut Heads Here".
2919	271	News release from the office of the Premier entitled Convention Centre for Melbourne.
2919	272	Chronology of main events regarding convention centre, headed The Melbourne Convention Centre Issue.
2929	273	A booklet entitled Convention Facilities Research Tour being a Report on World Research Tour to the Exhibition Trustees, October 1978, by Meldrum, Burrows & Partners in consultation with Buchan, Laird & Buchan.
2937	274	A pamphlet entitled North Wharf depicting Major Elements.
2948	275	A pamphlet entitled Sydney Convention Centre.
2949	276	Report to Premier of New South Wales by Working Party to examine the feasibility of providing International Exhibition & Convention facilities in Sydney, December 1980.
2959	277	Melbourne Tourism Authority Annual Report 1981/1982.
2975	278	Analysis of convention size from 1979/1980 to 1981/1982.
2990	279	A cutting from The Herald 4/9/1982 concerning Mr. D. Dunstan.
2990	280	A cutting from The Age 7/9/1982 concerning Mr. D. Dunstan.

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2990	281	Letter 19/8/1982 to Melbourne Tourism Authority from Las Vegas Convention/Visitors Authority and attachment.
2990	282	A magazine called " Meetings International" May-June 1982, containing at pages 51 to 58 an article called "Destination Phillipines".
3027	283	Report of Core Consultants Pty. Ltd., completed November 1977.
3032	284	Melbourne Convention Centre. Feasibility Study by Public Works Department, Victoria, November 1977.
3058	285	Letter 22/8/1982 to the Board from Miss F. Arnott.
3058	286	Letter (undated) to the Board from K.D. & V. Allen.
3058	287	Letter 9/8/1982 to the Board from L. Almond.
3059	288	Letter 28/6/1982 to the Board from Mr. R. Hogg, State Secretary, Australian Labor Party (Victorian Branch).
3059	289	Letter 10/8/1982 to the Board from Mrs. J. MacPhie, Parish Council Secretary, Ararat Uniting Church.
3059	290	Letter 23/8/1982 to the Board from R. & P. Brain.
3059	291	Letter 19/8/1982 to the Board from Mrs. B. Bright.
3059	292	Letter 17/8/1982 to the Board from Rev. W.R. McEwan., Hon. Secretary, The Bible Union of Australia (Vic.).
3059	293	Letter 13/8/1982 to the Board from Miss J.A. Birt.
3059	294	Letter 7/8/1982 to the Board from J. & J. Basset.
3059	295	Letter 10/8/1982 to the Board from Mrs. G.A. Barber.

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3059	296	Letter 3/8/1982 to the Board from Mr. K. Bull.
3059	297	Letter 25/8/1982 to the Board from Nicholas Clark & Associates and attachment.
3059	298	Submission of Mr. B. Curran.
3059	299	Letter 23/8/1982 to the Board from Mrs. D.J. Dixon, President, Wannan Group of The Country Women's Association of Victoria.
3059	300	Letter 20/8/1982 to the Board from Mrs. E.M. Proctor, Hon. Secretary, Tintalra Branch of The Country Women's Association of Victoria.
3059	301	Letter 20/8/1982 to the Board from Mrs. L. Vivian, Secretary, Yannac Broughton Branch of The Country Women's Association of Victoria.
3060	302	Letter 11/8/1982 to the Board from L.A. Coulston, Secretary, Lucyvale Branch of The Country Women's Association of Victoria.
3060	303	Letter 9/8/1982 to the Board from Mrs. E. Paterson, Group President, North Gippsland Group, The Country Women's Association of Victoria.
3060	304	Letter 9/8/1982 to the Board from Miss R. Pearce, Hon. Secretary, View Point Branch, The Country Women's Association of Victoria.
3060	305	Letter (undated) to the Board from M. Star, Group President, Upper Murray Group, The Country Women's Association of Victoria, with attached petition bearing 46 signatures.
3060	306	Letter (undated) to the Board from M. Cafarilla.
3060	307	Letter 23/8/1982 to the Board from Mrs. M. Shanks.
3060	308	Letter 10/8/1982 to the Board from Mrs. B.I. Jewell, Secretary, Council of Elders, Corryong Uniting Church.

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3060	309	Letter 7/8/1982 to the Board from U. & A. Cromie.
3060	310	Letter 6/8/1982 to the Board from R. Wilkins, Secretary, Citizens Against Social Evils.
3060	311	Letter 9/6/1982 to the Board from Mr. C.K. Beamish, Town Clerk, City of Bendigo.
3060	312	Letter 1/8/1982 to the Board from Mrs. L. Flegg.
3060	313	Letter 7/8/1982 to the Board from Mr. G.J. Foot.
3060	314	Letter 17/8/1982 to the Board from Mr. M.H. Hogan, Secretary, Gaming Board for Great Britain.
3060	315	Letter 11/8/1982 to the Board from Rev. J.C. Lavender, Chairman, Uniting Church in Australia, Geelong City Parish.
3061	316	Letter 23/8/1982 to the Board from Mrs. G.M. Harris.
3061	317	Letter 14/8/1982 to the Board from Dr. J. Horton.
3061	318	Letter 9/8/1982 to the Board from Mr. K. Anderson, Secretary, Council of Elders, Horsham Uniting Church.
3061	319	Letter 7/8/1982 to the Board from Mr. R. Hore.
3061	320	Letter 8/7/1982 to the Board from Mr. B. Jennings, Director, Hobart Chamber of Commerce.
3061	321	Letter 19/7/1982 to the Board from Mr. A.W. Graham.
3061	322	Letter 13/8/1982 to the Board from Mr. D.B. Ife.
3061	323	Letter 11/8/1982 to the Board from Mrs. B.I. Jewell.
3061	324	Letter (undated) to the Board from D.E. Jewell.

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3061	325	Letter 5/7/1982 to the Board from Dr. K. Koller, Director of Psychiatry, St. George's Hospital.
3061	326	Letter 18/8/1982 to the Board from Mr. E. Hann MLA and attached letter 7/8/1982 from Mrs. W.D. McKindlay.
3061	327	Letter 17/8/1982 to the Board from Mr. E.R. Muller.
3061	328	Letter 29/7/1982 to the Board from E. & Y. McDonald.
3061	329	Letter 13/7/1982 to the Board from Peat Marwick, Mitchell Services.
3062	330	Letter 30/6/1982 to the Board from Mrs. T.M. Penny, and attachment.
3062	331	Letter 13/7/1982 to the Board from Mr. E. Reece.
3062	332	Letter 12/8/1982 to the Board from Mr. G.A. Shaw MLC, Parliament House, Hobart.
3062	333	Letter 7/8/1982 to the Board from Mrs. C. Smith.
3062	334	Letter 4/8/1982 to the Board from Mr. H.M. Spalding.
3062	335	Letter 4/8/1982 to the Board from Miss R. Shepherd.
3062	336	Letter 21/7/1982 to the Board from Mr. D. McMillan, Shire Secretary, Shire of Mildura.
3062	337	Letter 1/8/1982 to the Board from Mrs. C.M. Trehella.
3062	338	Letter 9/8/1982 to the Board from F. & E. Willersdorf.
3062	339	Letter 2/8/1982 to the Board from D., D. & R. Waite.
3062	340	Letter 5/8/1982 to the Board from M. Wilson.

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3062	341	Letter 28/7/1982 to the Board from M. Wood, Acting Electorate Secretary to M.A. Wood MLA, and attached list of names of persons (21) who have contacted office and expressed opposition to casinos and poker machines.
3062	342	Letter 10/8/1982 to the Board from Miss E.M. Yates.
3062	343	Letter 20/8/1982 to the Board from Pastor Jack Simmonds and attachment.
3063	344	Advertisement appearing in The Mercury 19/7/1982 relating to sittings of Board in Tasmania.
3063	345	Letter 30/8/1982 to the Board from Mr. C.V. Harris.
3063	346	Letter 26/7/1982 to the Board from M.G. Miles.
3063	347	Additional material provided by National Council of Women, Victoria - letter 3/9/1982 to the Board from Mrs. S. Horne and attached letter 18/6/1982 to Mrs. M. Hopper from Mrs. H. Dodson and article by Mr. D. Saltmarsh MP, "Organised Crime in Victoria."
3063	348	Additional material provided by The Country Women's Association of Victoria - letter 1/9/1982 to the Board from Mrs. W. Eliason, Deputy State President, The Country Women's Association of Victoria, article headed "Gambling, Why The Odds Are Stacked Against You" from magazine Plain Truth, September 1974 and page from Plain Truth April 1966 with paragraph headed "Gambling's Effect on Home Life".
3063	349 (a)	Letter 9/8/1982 to the Acting Secretary Law Department from the Board.
3063	349 (b)	Letter 10/8/1982 to the Acting Secretary Law Department, from the Board.
3063	349 (c)	Letter 24/8/1982 to the Board from Mr. Nathan, Counsel Assisting Attorney-General.

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3063	349 (d)	Letter 1/9/1982 to Mr. Nathan from the Board.
3063	349 (e)	Letter 24/9/1982 to the Attorney-General from the Board.
3110	350	A cutting from an article in The Saturday Evening Mercury 25/9/1982 of an article headed "It's not what you wear but how you wear it".
3134	351	Submission of Federal Hotels Limited.
3144	352	Table Information Sheet (Wrest Point Casino).
3192	353(In confidence)	Piece of paper marked by Mr. Hurley.
3251	354	Advertisement in The Herald 15/9/1982, "Ansett announces free chips with every Wrest Point Holiday."
3253	355	Booklet entitled "Wrest Point: Introduction to Gaming."
3274	356	Wrest Point Casino Licence & Development (Referendum) Act 1968. Wrest Point Casino Licence & Development Act 1968. Wrest Point Reclamation Act 1970. Casino Company Control Act 1973. Wrest Point Casino Licence & Development Act 1974. Wrest Point Casino (Further Agreement) Act 1976. Wrest Point Casino (Further Agreement) Act 1981.
3274	357	IPEC Holdings Limited Annual Report 1981.
3282	358	List of conventions and conferences at Wrest Point since 1976.
3341	359	Four documents relating to Estoril including casino, Portugal.
3346	360	Ansett brochure "Tasmania. Casino Holidays".
3349	361	Article headed "Tas. benefits from aggressive approach to convention marketing" on pages 25 and 29 in Travel Week No. 540, 20/9/1982 to 3/10/1982.

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3372	362	Address by Rt.Hon. Sir Phillip Lynch to the National Tourism Outlook Conference, Canberra 22/4/1981.
3375(refer T.3647 and T.4002)	363	Submission of Churches with amendments.
3392	364	Tivoli Gardens Complex, A.C.T., brief details of facilities.
3418	365	A cutting from The Age 4/8/1979 of an article headed "The man who raised the casino cash".
3492	366	Corporate structure of IPEC Holdings Limited group.
3508	367	Two brochures concerning the Sheraton Walker Hill resort hotel and casino in Seoul, Korea.
3512	368	Roy Morgan Research Centre Pty. Ltd. poll into casinos.
3526	369	A cutting from The Age 5/10/1982 of an article headed "Difficulties with Judge on casino: Landeryou."
3533	370	Complete computer printout of Morgan Gallup Poll No. 407 conducted 19/9/1981 - 3/10/1981.
3555	371	Letter 9/8/1982 to the Board from Reark Research Pty. Ltd. and attached opinion poll analysis.
3570	372	Sample profit and loss statement.
3572	373	A 1977-78 Based Input-Output Model of The Tasmanian Economy, Centre for Regional Economic Analysis, Department of Economics, University of Tasmania, April 1981.
3600	374	Australian National Hotels Limited, Annual Return to 31/8/1981.
3602	375	Report on Casino Gambling for Mayor Edward I. Koch, prepared by John F. Keenan.
3621	376	Map of Victoria marked with 150km. radius from Melbourne.

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3693	377	Submission by W. Clifford, "The Legal Control of Casinos", August 1982.
3749	378	A cutting from The Age 9/8/1982 of an article headed "Keeping Crime out of Casinos".
3750	379	A book entitled "House of Cards, The Legalization and Control of Casino Gambling" by Jerome H. Skolnick, Little Brown & Company 1978.
3752	380(In confidence)	Option Agreement from Australian Paper Manufacturers Limited to James Bernard Duggan 28/6/1979.
3752	381(In confidence)	Option Agreement between Australian Paper Manufacturers Limited and James Bernard Duggan and Melbourne Casino And Convention Complex Limited, 21/5/1980.
3777	382	Documents relating to Mrs. Nichol - letter 15/9/1982 to J. Haddad from Mrs. P.E. Nichol, letter (undated) to Mrs. P.E. Nichol from Security, copy letter 21/3/1978 to Mr. Henderson from Mrs. P.E. Nichol and attached affidavit, copy letter 3/12/1976 to The Hon. F Crean from Mr. B.K. Miller, Attorney-General for Tasmania, copy letter 13/12/1976 to Mrs. P. Nichol from The Hon. F. Crean, copy letter 27/1/1978 to The Hon. B. Dixon, Minister for Social Welfare, from Mr. B.K. Miller, Attorney-General for Tasmania, copy letter 4/4/1977 to Mrs. P. Nichol from Mr. M. Bingham, Leader of the Opposition in Tasmania, copy letter 7/2/1977 to Mrs. P. Nichol from Mr. Neilson, Premier of Tasmania, copy letter 22/5/1978 to Mrs. P.E. Nichol from R.E. Henderson, Security Manager, Federal Hotels Limited, copy memo 22/5/1978 to Mr. Haddad from R. Henderson, copy memo 18/5/1978 to Mr. R.E. Henderson from Mr. P.J. Browne, memo 21/3/1978 to Mr. P. Browne from R. Henderson.

Page of Transcript	Exhibit No.	Description
3783	383	Constitution of the Victorian Council of Churches, and regulations.
3787	384	Copy letter 2/8/1982 to Archbishop Sir F. Little from Rev. Stuart Reid, letter 10/8/1982 to Rev. Stuart Reid from Archbishop of Melbourne and attached statement 3/6/1982 headed Statement By Roman Catholic Archbishop, Sir Frank Little, Opposing The Establishment Of A Casino For Melbourne.
3787	385	Letter 26/9/1979 to the Secretary, Victorian Council of Churches from the Roman Catholic Bishop of Ballarat.
3788	386	Letter 10/9/1982 to the Secretary, Victorian Council of Churches from Father S. Menis, the Regional Bishop of the Greek Orthodox Archdiocese for Victoria and Tasmania.
3788	387	Letter 9/9/1982 to the Secretary, Victorian Council of Churches, from Father Tadros Sharobeem, Coptic Orthodox Church.
3814	388	Letter 4/10/1979 to the Rt.Hon.R.J. Hamer, Premier of Victoria, from Monsignor Brian Walsh, Parish Priest Dandenong.
3819	389	Two papers prepared by the Division of Social Justice, Uniting Church in Australia, Synod of Victoria, late 1979.
3820	390	Letter 6/9/1982 to Rev. D. Dargaville, Victorian Council of Churches from Father Kenny, Chairman of the Catholic Archdiocese and Ecumenical Affairs Commission.
3844	390A	Resolution on Gambling, Assembly of the Baptist Union of Victoria 5/10/1982.
3846	391	Resolution of the Baptist Union of Victoria 5/10/1982 and letter 5/10/1982 to the Premier from Mr. North, Secretary of the Baptist Union of Victoria.

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3863	392	A document headed "Why we say 'No' to Casinos for Victoria" from the Baptist Union of Victoria.
3899A	393	A book entitled "The Godfather in Australia" by Bob Bottom, Reed 1979.
3904	394	Report on Organised Crime in New South Wales prepared by Bob Bottom, July 1978.
3917	395	Address entitled "The Casino Connection and Organised Crime" delivered 3/5/1982 by Mr. R.B. Bottom.
3999	396	A cutting from The Age 13/10/1982 of an article headed "South Africans seek a share of Gold Coast casino project."
Exhibits Nos. 397 to 407 were tendered during an in camera hearing; by later direction they are public exhibits and for convenience listed at the end of this Appendix.		
4001	408	Letter 11/10/1982 to Mr. D.E. Sarfaty, Associate General Secretary, New Jersey Council of Churches from Rev. S.A. Reid, Acting Executive Secretary, Division of Social Justice of The Uniting Church in Australia, Synod of Victoria.
4004	409	Transcript of debate, at Annual Conference of the Churches of Christ in Victoria and Tasmania, 3/5/1980.
4005	410	Pamphlet headed "Victoria does not need a casino."
4005	411	Letter 13/5/1980 to The Hon R.J. Hamer, Premier of Victoria, from Mr. C.L. Ward, Conference Secretary, The Conference of the Churches of Christ in Victoria and Tasmania.
4068	412	A booklet entitled Evidence to the Royal Commission on Gambling, submitted by the Gaming Board for Great Britain, May 1976.
4077	413	Forms G.B.1, G.B.2, and collective notes of the Gaming Board for Great Britain.
4085	414	Copy letter 6/4/1982 and annexures to Licensing Justices from Secretary to the Gaming Board for Great Britain.

Page of Transcript	Exhibit No.	Description
4085	415	Copy letter 9/9/1982 to Licensing Justices from Secretary to the Gaming Board for Great Britain concerning demand.
4098	416	A document setting out details of London casinos, as at 1982.
4133	417	Reports of the Gaming Board for Great Britain for years 1969-81 both inclusive.
4134	418	Transcripts of oral evidence given by Sir Stanley Raymond and Lord Allen before the Royal Commission into Gambling under Lord Rothschild on 10/3/1977 and 9/5/1977.
4134	419	Gaming Act of Great Britain 1968 and certain Regulations.
4140	420	The Gaming Board for Great Britain - Accounting Guide for Gaming Clubs - Internal Control Systems and Accounting Procedures
4184	421	A cutting from The Age 18/11/1982 of an article headed "Ipec seeks to cash \$20m. in casino chips."
4213	422	Tageskarte from the Spielbank, Berlin; a blank form written on by Mr. Hart Q.C.
4219	423	Resume of career of G.Michael Brown.
4222	424	Nevada Gaming Control Act and Ancillary Statutes.
4222	425	Regulations of the Nevada Gaming Commission and State Gaming Control Board.
4222	426	Nevada Gaming Abstract - State Gambling Control Board, December 1981.
4222	427	A booklet entitled "Gaming Nevada Style", Nevada Gaming Commission and State Gaming Control Board, January 1982.
4222	428	State of Nevada Gaming Control Board Quarterly Report for quarter ended 30/6/1982.

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4222	429	A bundle of forms and other documents relating to applications for licences in Nevada and financial aspects.
4222	430	A document headed Summary Of The Structure Of Legalised Casino Gambling In Nevada.
4234	431	New Jersey Casino Control Act.
4248	432	Summary of Atlantic City Casino Hotels Financial Activities Compiled From Individual Company Reports, prepared September 1982.
4248	433	Fact sheet prepared September 1982 by the Atlantic City Casino Hotel Association.
4249	434	Gross Win Report 11/8/1982, New Jersey Casino Control Commission, Atlantic City.
4258	435	A Report on The Economic Impact of Atlantic City Casino Hotel Operations for 1981.
4282	436	Summary of the structure of legalised casino gambling in New Jersey.
4304	437	Interview with Al Merck in the New Jersey Reporter, September 1980, pages 16 to 22.
4324	438	Harrah's - Tahoe, 20/10/1982, Facility Tour - Department Information.
4350	439	Report of Attorney-General Robert Abrams In Opposition To Legalised Casino Gambling In New York State, 20/5/1981.
4382	440	An article in Business Review Weekly 13-19/11/1982, headed "Casino: Jennings was almost Euchred".
4388	441	An article in Successful Meetings, August 1982, headed "Gaming Towns As Meeting/Incentive Sites", pages 22 to 41.
4404	442	Resume of witness Guy Samuel Michael.

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4411	443	Second interim report of the Staff Policy Group on Casino Gambling 17/2/1977.
4412A	444	Three documents - Report and Recommendations on Casino Gambling by the Commission of Investigation of the State of New Jersey; Critique by the State Commission of Investigation Supplementary to its Primary Casino Gambling Reports; Review and Recommendations by the State Committee of Investigation of the Draft Provisions before the Assembly State Government Casino Gambling Committee.
4482	445	State of New Jersey Budget 1982-1983 prepared under the direction of Thomas H. Kean, Governor of New Jersey, 15/3/1982.
4482	446	A Report on Casino Gaming in Atlantic City, August 1981, to Brendan T. Byrne, Governor, by four members of Casino Control Commission.
4482	447	New Jersey Casino Control Commission Annual Report, 31/12/1981.
4483	448	Bundle of papers and documents provided by the New Jersey Council of Churches.
4483	449	Article in galley proof form for Encyclopaedia of Crime & Justice, by Professor Skolnick.
4491	450	Statement of evidence prepared by David Powis, Deputy Assistant Commissioner in the Metropolitan Police Force, New Scotland Yard, London.
4546	451	Curriculum Vitae of Father Noel Joseph Doane Ryan, S.J.
4547	452	Letter 9/11/1982 to the Board from the Roman Catholic Archbishop of Melbourne.
4551	453	Summary of evidence of Roman Catholic Archbishop's representative.
4617	454	A cutting of the editorial from "The Advocate" 9/8/1979.

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4622	455	An extract from "Moral & Pastoral Theology" by Henry Davis, Chapter 111, Section 2, Covetousness or Avarice, Sheed & Ward, London, 1938.
4660	456	A cutting from The Age 28/9/1982 of an article headed "Playing the numbers game."
4702	457	A sheet containing calculations.
4709	458	An extract from Bernard Haring's work, "The Law of Christ."
4712	459	Curriculum Vitae of Archbhsop R.W. Dann.
4714	460	Synopsis of Proceedings, Diocesan Synod 1979, the Diocese of Melbourne (Anglican).
4717	461	Resolutions passed by Diocesan Synods.
4742	462	Resolution of Synod of the Uniting Church, numbered 79.2.1, 9/10/1979.
4745	463	Three letters to Rev. G.L. Turner - 5/5/1980 from Mr. W. Jona MLA, Minister for Community Welfare Services, 5/5/1980 from Mr. J.H. Ramsay, Minister of Labour and Industry and 12/5/1980 from Mr. K.D. Green, Secretary of the Department of the Premier.
4747	464	Daily record sheet 5/10/1982, Uniting Church in Australia.
4752	465	Two position papers prepared by the Division of Social Justice of the Uniting Church in Australia, Synod of Victoria, late 1979 (duplicate of E.389).
4760	466	A list of files of the Division of Social Justice, Uniting Church in Australia, Synod of Victoria.
4761	467	Letter 8/10/1982 to Mr. K. Walker from the Department of Tourism, Tasmania with accompanying graph.

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4763	468 (a)	Two graphs from the Australian Tourist Commission depicting international short-term visitor arrivals between 1965 and 1981, the second graph depicting by country of residence.
4763	468 (b)	Line by line graph.
4763	468 (c)	Country by country graph.
4763	469	Document showing relationship of statistical appendices relating to economic arguments, pages 40 to 60 (Refer E363).
4779	470	Corrected version of Dr. A.W. McCoy's transcript of evidence.
4779	471	Corrected version of Mr. W. Clifford's transcript of evidence.
4779	472	An article headed "Why Play that Poker Machine" from the Australian Journal of Social Issues, 1980 Vol.15, No.2.
4779	473	A cutting from the Financial Review 3/8/1978 of an article headed "Australia's Gambling Bug".
4780	474	Letter 27/9/1982 to the Board from Mr. J.C. Elden, Exhibition Trustees, including a summary of alternative sites considered by the Melbourne Convention Centre Working Party.
4780	475	A folder of newspaper cuttings and publications from the Woman's Christian Temperance Union of Victoria.
4780	476	Submission of Dr. G.J. Syme, Senior Research Scientist, CSIRO, "Pathological (Problem) Gambling and the Legalisation of Casinos."
4781	477	Letter 28/9/1982 to the Board from Mr. F.A. Silvester.
4781	478	Letter 11/10/1982 to the Board from Mr. N.D. Plumb, Chief Superintendent Northern Territory Police Force.
4781	479	Letter 11/10/1982 to the Board from Mr. S.I. Miller, Chief Commissioner of Police, Victoria.

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4781	480	A cutting from Canberra Times 18/10/1982 of an article headed "Atlantic City fails to hit the hoped-for jackpot."
4782	481	An article headed "Meetings for the Minds" from Western World, September 1982, pages 39 to 48.
4782	482	Documents from Johns Hopkins University
4782	482 (a)	Pathological Gambling Clinical Training Package (undated)
4782	482 (b)	Article headed "Disorders of Impulse Control Not Elsewhere Classified".
4782	482 (c)	Description of "In-Resident Program".
4782	482 (d)	Report on the Societal Cost of Pathological Gambling (duplicate of E163).
4789	483	Letter 24/9/1979 to the Hon. R.J. Hamer, Premier of Victoria, from Pastor M.V. Jordan, President, Lutheran Church of Australia, Victorian District.
4834	484	Curriculum Vitae of Trevor Laurence Frank Hogan.
4836	485	Three pages of an article headed "The Mismanagement of Casino Gaming", by David Miers (pages 79, 81 and 86).
4865	486	A cutting from The Age 8/12/1982 containing a letter to the Editor from W.A. Drain headed "Anglicans Got Rid of Casino Shares."
4988	487	Letter 17/11/1982 to Rev. S. Reid from Dr. C.C. Allcock, Health Commission of New South Wales.
4995	488	Transcript of interview with Professor Jerome H. Skolnick, 17/10/1982.
4995	489	Transcript of interview with Mr. Mark. R. Salesses, 18/10/1982.
4995	490	Transcript of interview with Mr. Carl F. Dodge, 18/10/1982.
4995	491	Transcript of interview with Mr. Guy Michael, 18/10/1982.

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4995	492	Transcript of interview with Ms. Patricia Becker, 19/10/1982.
4995	493	Transcript of interview with Mr. Jack Stratton, 19/10/1982.
4996	494	Transcript of interview with Mr. Ray Koon, 20/10/1982.
4996	495	Transcript of interview with Mr. Richard Bunker, 21/10/1982.
4996	496	Notes of a meeting with Mr. Saul J. Leonard, 21/10/1982.
4996	497	Transcript of interview with Mr. Frank Sain, 21/10/1982.
4996	498	Transcript of interview with Mr. Dennis Gomes, 21/10/1982.
4997	499	Transcript of interview with Mr. Charles Hardwick, 24/10/1982.
4997	500	Transcript of interview with Father James Halley, 24/10/1982.
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4997	502	Transcript of interview with Mr. Joseph Calabrese, 25/10/1982.
4997	503	Transcript of interview with Mr. Robert Sturges, 26/10/1982.
4997	504	Transcript of interview with Lieutenant Colonel Justin Dintino, 26/10/1982.
4997	505	Transcript of interview with Mr. John F. Keenan, 26/10/1982.
4997	506	Transcript of interview with Mr. Guy Michael, 22/10/1982.
4998	507	Transcript of interview with Mr. Duane Burke.
4998	508	Transcript of interview with Dr. R. Politzer, James Knox and Sandra Leavey, 27/10/1982.
4998	509	Transcript of interview with Mr. Robert E. Thomas, 27/10/1982.

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4998	510	Transcript of interview with Mr. William Downey, 28/10/1982.
4998	511	Notes of conference with Mr. Steve Norton, 20/10/1982, with brochure on Paradise Island, Bahamas.
4999	512	Transcript of interview with Mr. Arnold Fleischman, Mr. Henry M. Applegate III and Mr. Christopher Gibbons, 28/10/1982.
4999	513	Transcript of interview with Mr. Steven W. Batzer, 28/10/1982.
4999	514	Transcript of interview with Mr. P. Boynton, 28/10/1982.
4999	515	Transcript of interview with Mr. Don Thomas and Mr. M.A. Santaniello, 28/10/1982.
5000	516	Transcript of interview with Mr. Shannon L. Bybee Jnr. and Mr. Alfred J. Luciani, 29/10/1982.
5000	517	Notes of discussion with Mr. G. Michael Brown, 29/10/1982.
5000	518	Transcript of interview with Mr. Albert W. Merck, 29/10/1982.
5000	519	Transcript of conference with Lord Allen, Sir Stanley Raymond, Mr. M. Hogan, Sir James Starritt, Mr. J. Lynch and conference with Sir Stanley Raymond and Mr. R. Doak., 1/11/1982.
5000	520	Transcript of interview with Sir Stanley Raymond and Mr. R. Doak, 2/11/1982.
5000	521	Transcript of conference with Mr. H. Wrong and Mr. M. Kinna, 2/11/1982.
5001	522	Transcript of conference with Mr. M. Hogan, Mr. J. Lynch, Mr. N. Finalayson and Mr. J. Godfrey, 3/11/1982.
5001	523	Notes of conference with Mr. J. Burt, 3/11/1982.
5001	524	Transcript of interview with Mr. J.T. Dos Santos, Dr. A. Ferreira and Dr. Monteiro, 4/11/1982.

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5001	525	"Portugal" - notes by Mrs. L. Albuquerque, 4/11/1982.
5001	526	Casino concession contract, Portuguese version and English translation, and covering letter to the Board from Mrs. Albuquerque, 25/11/1982.
5001	527	Transcript of interview with Herr Huppchen, including interview with Herr Busch, 6/11/1982.
5002	528	Transcript of interview with Herr Walther Moslener and Herr Gunther Bohm, 9/11/1982.
5002	529	Transcript of interview with Mr. J. von Schwarzkopf, 9/11/1982.
5002	530	Notes of discussion with Herr Gumpff, 9/11/1982.
5004	531	Board of Inquiry into Casinos - outline of overseas trip.
5005	532	An article headed "What the Casino Industry has done for New Jersey", by Robert Ferguson Jnr., Public Gaming Magazine 1979; pages 53 to 55.
5006	533	An article headed "Atlantic City Casinos" by Barbara Lampen, Public Gaming Magazine, July 1982, pages 31 to 36 and 42.
5008	534	RACV accommodation guide 1982-83 and photocopy of page 149 of the publication.
5036	535	Letter 30/7/1982 to the Board from Mr. P.R. Allen, The Sun-Herald, with four articles published in The Sun-Herald May 30, June 6, 13 and 20, 1982 relating to Mr. Beck.
5036	536	A cutting from The Sun, 9/6/1982 of an article headed "When the Z-men come knocking."
5036	537	Brochure and bundle of five documents from the Moscone Centre, San Francisco.

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5036	538	Orientation map headed "Las Vegas Convention" and Las Vegas Convention and Facilities Guide from Las Vegas Convention Centre.
5037	539	Two brochures entitled "Las Vegas Hilton" and a publicity card from Las Vegas Hilton.
5037	540	Envelope entitled "Baltimore 2000" containing bundle of documents from Inner Harbour at Baltimore, Maryland.
5037	541	Brochure on Washington DC Convention Centre.
5037	542	Folder containing documents from Barbican Centre for Arts and Conferences.
5037	543	Calendar of Conventions and Exhibitions, Vol.V, No.1, 1981 to 1988, Phillipine Convention Bureau.
5037	544	Satchel of papers and books from AMK Berlin.
5042	545	Calendar of Union of International Assoc. Meetings 1973, 1976 to 1981.
5066	546	A cutting from The Sun 18/10/1982 of an article headed "New Hotel to hit markets."
5072	547	A cutting from The New York Times 5/9/1982 of an article headed "State Betting on Casinos, Sets Hearings."
5072	548	An article in San Francisco Examiner 17/10/1982 headed "City Official quits over ties to mob."
5072	549	An article in San Francisco Examiner 18/10/1982 headed "Supervisors call Boas to air Lambert affair."
5072	550	Articles in Las Vegas Sun 20/10/1982 headed "Harvey's bomb trial delayed", and "Powerful Teamster Extortionist Still Holds Office."
5072	551	An article in Las Vegas Sun 21/10/1982 headed "Birges tells tale of Harvey's bomb."

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5072	552	An article in The Philadelphia Inquirer 21/10/1982 headed "Harrah's examines linen firm."
5072	553	Articles in Las Vegas Review Journal 23/10/1982 headed "Birges guilty in bombing" and "Dunes charged in suit."
5072	554	An article in The Philadelphia Inquirer 24/10/1982 headed "One dream Atlantic City isn't cashing in on."
5072	555	An article in The Press, Atlantic City 26/10/1982 headed "State Hopes Bond Issue will Create Investment, Jobs."
5072	556	Articles in The Press, Atlantic City 27/10/1982 headed "Panel Bars Resorts Settlement", "Stakes High for City's Air" and "Kean Says Politics Hurts Hall."
5072	557	Brochure on Golden Nugget, Atlantic City.
5072	558 (a)	Brochure on Harrah's Lake Tahoe
5072	558 (b)	Harrah's Check Cashing form.
5072	559	Book entitled Las Vegas '82 - An Insider's Guide.
5072	560	Article by Guy Michael entitled Scammed If You Do, Scammed If You Don't.
5072	561	Sheet advertising show at Las Vegas Hilton Hotel & Casino.
5072	562	Bundle of 9 extracts from American newspapers provided by Mr. J.F. Keenan.
5072	563 (a)	Rules of games Casino Baden Baden.
5072	563 (b)	Brochure on Casino Baden Baden.
5072	563 (c)	Booklet on Casino Baden Baden.
5072	563 (d)	Book entitled History of the Casino, Baden Baden.
5072A	564	Booklet entitled London and The Ritz Casino.
5072A	565	Sheet setting out the rules of French Bank at Casino, Estoril.
5072A	566	Extracts from Meeting News, September 1982.

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5072A	567	Notes of conversation between Mr. R. Sullivan and Mr. H. Hansen 19/10/1982.
5084	568	The Victorian Arts Centre Trust Annual Report 1980-81.
5085	569	Victorian Arts Centre - An Outline.
5111	570	A Report on the Victorian Gambling Market and the Possible Implications for the Racing Industry of Additional Forms of Gambling in that State, by Mr. P. Bennett 25/11/1982.
5132	571	Annual Reports of the Victoria Racing Club, 1961 to 1982.
5142	572	Annual Reports of the Totalizator Agency Board, 1969 to 1982.
5142	573	Letter 16/7/1982 to the Board from TAB and a document attached thereto headed "Analysis of legalised betting in Victoria 1969/70 to 1981/82" and a further document also bearing the same heading.
5142	574	Letter 28/9/1982 to the Board from TAB, letter 30/9/1982 to the TAB from the Board, letter 8/10/1982 to the TAB from the Board, letter 13/10/1982 to the Board from the TAB and letter 14/10/1982 to the Board from the TAB.
5143	575	Letter 9/8/1982 to the Board from the Victoria Racing Club with attached appendices.
Exhibits Nos. 576 to 583 were tendered during an in camera hearing; by later direction a document in E576, E579 and E583 are public exhibits and for convenience listed at the end of this appendix.		
5202	577A	Letter 17/7/1979 to "The General Manager" from Garrick Gray & Co., letter 30/7/1979 to Mr. G.L. Gray from Tricontinental Securities Ltd. and a document headed "Melbourne Casino & Convention Complex Ltd."
5202	584	Correspondence and documents passing between the Board and Mahonys (solicitors) - Letter 18/10/1982 to Mahonys from the Board,

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		Letter 19/10/1982 to Mahonys from the Board, Letter 8/11/1982 to Mahonys from the Board, Letter 9/11/1982 to the Board from Mahonys with enclosed financial statements and Ipec Flow Chart, Letter 16/11/1982 to the Board from Mahonys, Letter 19/11/1982 to the Board from Mahonys with enclosed revised Ipec Flow Chart and letter from Group Secretary of Ipec Holdings Limited to Mr. J.M. Haddad, Document headed "Statistics from opening of casino complex", Letter 15/12/1982 to the Board from Mahonys with enclosed 1982 Annual Report of Ipec Holdings Limited and list of subsidiaries disposed of, Letter 22/12/1982 to Mahonys from the Board, Letter 4/1/1983 to the Board from Mahonys.
5220	585 (a)	Letter 15/9/1982 to the Board from Mr. W. Jona and letter 31/1/1980 to the Hon. L.H.S. Thompson, Deputy Premier from Mr. W. Jona.
5220	585 (b)	Draft position paper: "Guidelines for Casino Licensing in Victoria", Office of Research and Social Policy, Department of Community Welfare Services, December 1979.
5311	586	Report Of The Working Party Appointed To Inquire Into Racing Industry Finance, 1978, Victoria.
5364	587	Tattersall Consultations Act 1958 (Reprint No.2), Tattersall Consultations (Amendment) Act 1979, No.9284 and Tattersall Consultations (Amendment) Act 1981, No.9682
5372	588	A document headed "Analysis of Legalised Gambling in Victoria".
5373	589	A graph headed "Analysis of Legalised Gambling in Victoria".

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5388	590	Letter 1/7/1982 to the Board from General Manager, Tattersall Sweep Consultation and Attached Schedule of revenue and gross profit from various consultations from 1963 to 1982.
5389	591	Letter 19/8/1982 to the Board from Mr. I.G. Baker, Director of Finance, Treasury of Victoria and attached sheets (2) relating to income derived by the State from racing and gambling sources since 1961/2.
5406	592	A booklet entitled "Melbourne Convention Centre" prepared for Jennings by Buchan Laird & Buchan, November 1981.
5406	593	A booklet entitled "Proposal for an International Convention Centre at Southgate, Melbourne", by Jennings, February 1982.
5407	594	Option Agreement 11/9/1980 between The Trustees of St. John's Lutheran Church Parish of Melbourne Trust and Australian Paper Manufacturers Limited.
5410	595	Wrest Point Hotel Casino, Research Survey prepared by Banks Paton Australia Pty. Ltd. 13/7/1982.
5411	596	Federal Hotels Ltd., Preliminary Traffic Assessment - Convention/Entertainment Centre, Southgate, by Murray F. Young & Associates Pty. Ltd., January 1980.
5415	597	Annual Reports of The Federal Hotels Limited 1978-82 (inclusive).
5415	598	Annual Reports of Australian National Hotels Limited 1978-82 (inclusive).
5415	599	Gallup Poll, July 1977, McNair Anderson Associates, relating to approval for 24 hour weekly and Sunday afternoon hotel trading and having a gambling casino.
5415	600	Management Agreement between Fedpac Promotions Pty. Ltd. and Reginald Priestman and Michel Lucien Beauregard.
5417	601	Wrest Point - forward convention booking lists including 1983/84.

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5425	602	A cutting from The Herald 23/11/1982, of an article headed "Tassie probes casino laws."
5447	603	A cutting from The Age 17/1/1983 headed "Behind the Modest Facade, a Crime Command Post."
5447	604	Final Report of the Special Senate Committee To Investigate Organised Crime in Interstate Commerce, 1951 (U.S.A.)
5448	605	Copy of Chapter 16 of a book entitled "Crime in America", by E. Kefauver.
5448	606	Report on the Legalising of Gambling Casinos in New South Wales, by Treasurer Mr. K.G. Booth, 29/4/1982 (duplicated in E227).
5448	607	Report of the Royal Commission on Betting, Lotteries and Gaming 1949-1951 (U.K.).
5448	608	Standing Committee on Tourism and Recreation, Report No.1 Proposed Casino and Concert Hall for the A.C.T. (Australian Capital Territory Legislative Assembly).
5448	609	Report of the Select Committee on Establishment of a Casino in the A.C.T., October 1981 (Australian Capital Territory House of Assembly).
5448	610	Population estimates 30/6/1980, Victorian Year Book 1982.
5448	611	Report by Queensland Treasury Department Officers on inspection of Casino Operations in other Jurisdictions (Queensland).
5448	612	Introduction of Casino Operations to Queensland - Brief to Finalists - Treasury Department.
5448	613	Casino Control Bill - Queensland.
5448	614	Speech Notes of Queensland Treasurer - Casino Control Bill.
5448	615	Transcript of evidence of D. Stone to South Australian Parliamentary Committee into Casinos.

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5448	616	Article headed "Compulsive Gamblers - A Culture Of Losers" by J. Livingston, Psychology Today, March 1974, pages 51 to 55.
5448	617	Article headed "Glimpses of Compulsive Gambling" (undated).
5448	618	Article headed "What is Compulsive Gambling?" by Dr. F. Casson (undated).
5448	619	A paper entitled "A perspective on Gambling" by Peter Humphries, July 1978.
5448	620	A copy of a book entitled "Gambling Today" by D. Lester, Published by Charles C. Thomas, Illinois, 1979.
5448	621	A copy of a book entitled "The Company That Bought The Boardwalk" by Gigi Mahon.
5449	622	Hansard, second reading of Racing (Totalizators Extension) Bill in Legislative Assembly 13/10/1959, pages 704 to 714.
5449	623	Hansard, second reading of Racing (Totalizators Extension) Bill in Legislative Assembly 10/11/1959, pages 1095 to 1123 and Legislative Council, pages 1271 to 1275.
5449	624	Hansard, second reading of Racing (Totalizators Extension) Bill (No.2) in Legislative Assembly 13/4/1960, pages 2485 to 2490.
5449	625	Hansard, second reading of Racing (Totalizators Extension) Bill (No.2) in Legislative Assembly 3/5/1960, pages 2696 to 2712 and 10/5/1960, including third reading, pages 2809 to 2861.
5449	626	Hansard, second reading of Racing (Totalizators Extension) Bill (No.2) 17/5/1960, pages 2924 to 2930.
5449	627	Hansard, second and third reading of Racing (Totalizators Extension) Bill (No.2) in Legislative Council 24/5/1960, pages 3099 to 3127 and second reading of Racing (Totalizators Extension) Bill in Legislative Council 24/11/1959, pages 1428 to 1455.

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5449	628	Casino Company Control Act 1973 (Tas.) (duplicated in E356).
5449	629	Northern Casino Amendment Act 1981 (Tas.)
5449	630	Northern Casino Act 1978 (Tas.)
5449	631	Wrest Point Casino (Further Agreement) Act 1981 (Tas.) (duplicated in E356).
5449	632	Wrest Point Casino (Further Agreement) Act 1976 (Tas.) (duplicated in E356).
5449	633	Wrest Point Casino (Tax Remission) Act 1976 (Tas.)
5449	634	Wrest Point Casino (Tax Remission) Act 1975 (Tas.)
5449	635	Wrest Point Casino Licence & Development Act 1974 (Tas.) (duplicated in E356).
5449	636	Wrest Point Casino Licence & Development Act 1968 (Tas.) (duplicated in E356).
5449	637	Wrest Point Casino Licence & Development (Referendum) 1968 (Tas.) (duplicated in E356).
5449	638	Report on Parliamentary Elections presented to the Houses of Parliament, Parliament of Tasmania, 1970, pages 3, 16 to 18 and pages 128 to 131 from the Tasmanian Year Book 1970 and page 104 from The Australian Journal of Politics and History concerning the casino referendum.
5449	639	Racing & Gaming Regulations 1976 (Tas.)
5449	640	Racing & Gaming Act 1952 (Tas.).
5449	641	Bundle of Tasmanian newspaper clippings relating to Parliamentary debates on the casino Bills.
5450	642	Wrest Point Casino Licence & Development (Referendum) Act 1968 (Tas.) (duplicated in E356 and E637).
5450	643	A copy of a page containing some sections of the Age of Majority Act 1973 (Tas.)

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5450	644	Report of Mr. E.A. Lusher Q.C., into the Legalizing of Gambling Casinos in New South Wales., 19/7/1977.
5450	645	A cutting from The Herald 20/12/1982 of an article headed "Tourists 'mean more than just money' ". (Sue Calwell).
5450	646	A cutting from The Sun 15/12/1982 of an article headed "State set to cash in on tourism".
5450	647	A cutting from The Age, 6/12/1982 of an article headed "What brings tourists to our shores".
5450	648	A cutting from The New York Times, Weekly Review, headed "Casinos Don't Pay" (undated) page 61E.
5450	649	Members of Board of Melbourne Tourism Authority at 30/6/1982.
5450	650	Member of Board of Victorian Government Travel Authority at 30/6/1982.
5450	651	1981 Visitor Survey - Department of Tourism, Tasmania.
5450	652	Visitor Survey comparison - first six months 1978 and 1981 - main aspect of change (Tasmania).
5450	653	Report of Gaming Control Board State of Nevada re Bally Manufacturing Corporation.
5450	654	Final Report of the Casino Gambling Study Panel 8/8/1979, State of New York.
5450	655	Report Of An Inquiry Into The Lotteries & Gaming Ordinance, Northern Territory of Australia 1977.
5450	656	Confidential Intelligence Bulletin, Spring 1982 (U.K.) concerning money laundering schemes by international criminal organisations.
5450	657	Address entitled "Factors Which Prevent The Exposure Of Truth In Parliament And Other Places" delivered 3/5/1982 by Mr. J. Hatton, M.P.

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5450	658	Annual Reports of the Victoria Amateur Turf Club, 1961 to 1981.
5450	659	Annual Accounts for Moonee Valley Racing Club 1961 to 1981.
5450	660	South Australian Parliament - Hansard concerning the debate on the introduction of a casino in South Australia (18/8/1982 and 19/8/1982).
5451	661	Report of the Select Committee on the Casino Bill 1982 (South Australia).
5451	662	Letter 21/7/1982 to the Board from Dr. G.J. Syme, Senior Research Scientist, CSIRO and attached submission "Pathological (Problem) Gambling and the Legalisation of Casinos". (duplicate of E.476).
5451	663	The Structure of Racing Administration - Tasmania.
5451	664	The Supervision and Control of Casino Operations: Wrest Point. Report 1/7/1976 to 30/6/1977. (Mr. P.E.S. Horne).
5451	665	The Supervision and Control of Casino Operations: Wrest Point Report 17/2/1973 to 30/6/1976. (Mr. P.E.S. Horne).
5451	666	Report of the Royal Commission into Gambling (West Australia 1974).
5451	667	Report of Royal Commission into certain matters relating to allegations of organised crime in clubs, Moffitt J., 1974.
5451	668	Map of Victorian statistical divisions.
5451	669	Victorian Year Book 1982.
5451	670	Document headed 1981 Census (Victorian Population), containing numbers of male and female persons in various age groups.
5451	671	Letter 8/11/1982 to the Board from Tasmanian Racing & Gaming Commission and attached summary of Tasmanian Bookmakers' and Totalizator holdings for the racing seasons commencing on 1/8/1964 and ending on 31/7/1982.

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5451	672	Study of financial results and reporting trends in the Gaming Industry 1982, by Laventhol & Horwath.
5451	673	Laventhol & Horwath Third Annual Gaming Conference, The Gaming Industry - 1981 held 29/10/1981.
5451	674	Letter 19/8/1982 to the Board from the Treasury of Victoria enclosing figures on income derived from the State from racing and gambling sources over the past 20 years.
5452	675	Report of the Hon. Mr. Justice F.L. Taylor, Royal Commission on alleged improper practices and improper refusal to co-operate with the Victoria Police Force on the part of the persons employed in the Postmaster-General's Department in Victoria in relation to illegal gambling, dated March 1963.
5452	676	Two pages headed Lotteries: Value of Ticket Sales, Prizes Allotted, Taxes Paid and other Net Contributions to State Government Revenues.
5452	677	Annual Reports of Tasmanian Racing and Gaming Commission 1977, 1978, 1979, 1980.
5452	678	Letter 1/7/1982 to the Board from Tattersalls Sweep Consultation and attachment.
5452	679	Taxation Revenue, Australia, 1980/81 by Australian Bureau of Statistics, catalogue No. 5506.0.
5452	680	Public Authority Finance, Taxation, 1970/71 Commonwealth Bureau of Census and Statistics, Reference No. 5.30
5452	681 (a)	The Economic Impact of the Licensed Club Industry in Victoria, a report prepared for the Licensed Clubs Association of Victoria by Energy Planning Impact Consultants, February 1982.
5452	681 (b)	The Economic Impact of the Club Industry on New South Wales and Queensland, a report prepared for the Australian Club Development Association by Energy Planning Impact Consultants, October 1980.

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5452	682	Bundle of documents provided by Steven J. Batzer (U.S.A.).
5452	683	An article from Gaming Business Magazine, November 1982, headed "Gallup Poll, A Landslide for Gaming".
5452	684	Speech before the New Hampshire Commission on Gaming by Robert Sturges, 9/12/1982.
5452	685	Letter 23/12/1982 to the Board from Liquor Control Commission and attached letters and draft legislation.
5452	686	Letter 7/12/1982 to the Board from Brown Michael & Froelich, enclosing updated copy of the Rules and Regulations governing casino operations in the State of New Jersey, and copy letters 7.12.1982 to Secretary of the Board for Casino Games in the Netherlands and to Chief, Gaming Department, Holland.
5453	687	An article headed "Economic Consequences of Gambling" in Home Office Research Study No. 42.
5453	688	An article headed "Gambling and Crime".
5453	689	An article headed "Gambling as a Social Problem" in Gambling, Work & Leisure by Downes.
5453	690	An article headed "Social Consequences of Legalised Gambling" in The Impact of Legalised Gambling by Deitch.
5453	691	An article headed "Gambling, Social Consequences".
5453	692	Political Science, Vol.29, No.1, December 1977: article by P.R. Hay "Factors Conducive to Political Corruption: The Tasmanian Experience".
5453	693	An article headed "Gambling, the States are Betting You'll Take a Heavier Plunge", in Choice, July 1979.
5453	694	A position paper headed Casino Credit Practices, by Chuck Hardwick 26/9/1982.

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5453	695	Letter 16/12/1982 to Mr. D. Henshall from Fr. N.J. Ryan, S.J.
5453	696	Document from Fr. N.J. Ryan, S.J. headed Reference To Family Tragedies And Suicides In The Statement Of The Roman Catholic Archbishop Sir Frank Little, Opposing The Establishment Of A Casino For Melbourne.
5453	697	Official Directory of the Catholic Church of Australia, 1981 to 1982.
5453	698	Letter 6/1/1983 to the Board from T.A.B. enclosing copy of Report of the Working Party Appointed to Inquire into Racing Industry Finance (E.584) and correspondence, corrected transcript of evidence of Mr. H. Nicholas and Mr. J. Rutter and letter 21/12/1982 to Mr. J. Rutter from the Secretary, Victoria Racing Club.
5453	699	Letter 26/5/1982 to the Board, and enclosures from Mr. H. Downey.
5453	700	Submission of Licensed Clubs Association of Victoria (duplicate of E.85).
5453	701	Report of the Royal Commissioner Appointed to Inquire into Off-The-Course Betting in Victoria 27/2/1959.
5454	702	Documents from the Singapore Tourist Promotions Board - <ul style="list-style-type: none"> (a) Letter 7/1/1983 from Singapore Tourist Promotion Board enclosing two Singapore Convention Bureau publications, "Convention and Exhibition Facilities Singapore" and "Get Together with us Singapore". (b) Singapore Convention & Exhibition Calendar 1982-1987, Vol.II No.2, November 1982, a pamphlet entitled Westin Hotels Presents "The Ultimate Meeting Space" and a sheet entitled "Meeting Facilities - Marina Centre Singapore - Opening Early 1985".

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5454	703	<p>Exhibit of file of papers of Ms. M.Z. Nicholls on convention centre consisting of -</p> <ol style="list-style-type: none"> 1. Submission to Casino Inquiry 5/10/1982. 2. Submission - Board of Inquiry into casino issue 29/9/1982. 3. The Melbourne International Convention Centre: Anatomy of a Decision by Margo Nicholls. 4. Annual Report, Fiscal Year 1979-1980 Georgia World Congress Centre; booklet entitled "Expansion of the Georgia World Congress Centre"; brochure on Georgia World Congress Centre; brochure on George World Congress Centre; Schedule of Events 1981 Georgia World Congress Centre; postcard bearing photograph of Georgia World Congress Centre.
5454	704	Glossary of commonly used casino terms.
5454	705	An article headed "The Don Returns" in Transair, November 1982.
5454	706	The Federalist No.1, 1982.
5454	707	Brochure "Lady Luck Escape" (Wrest Point and Launceston casinos).
5454	708	A paper headed "Masters of Paradise Island, Part 1: Organised Crime, Neo-colonialism and the Bahamas" by Allan A. Block and Patricia Clausner.
5455	709	Magazine Lotto/Toto, Vol.1 No.1.
5455	710	Issues of the magazine "Public Gaming" - December 1981 to September 1982, October 1981, August 1981, May 1981, March 1981, January 1981, March 1980, July/August 1980.
5455	711	Annual Return of Ipec Investments Proprietary Limited. to 19/12/1980.

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5455	712	<p>(a) Copy Certificates of Titla (of APM Southgate freehold) -</p> <p>(i) Volume 6935 Folio 932</p> <p>(ii) Volume 8476 Folio 792</p> <p>(iii) Volume 3270 Folio 936</p> <p>(iv) Volume 3105 Folio 946</p> <p>(v) Volume 4013 Folio 405</p> <p>(b) Copy Crown Lease Volume 1195 Folio 810 APM Southgate leasehold).</p> <p>(c) Copy Caveat No. H602889.</p> <p>(d) Copy Certificates of Title Volume 3293 Folio 456 and Volume 6594 Folio 677 (Lutheran Church Southgate Freehold).</p> <p>(e) Copy Certificates of Title -</p> <p>(i) Volume 2714 Folio 655</p> <p>(ii) Volume 8077 Folio 032</p> <p>(iii) Volume 8077 Folio 147 and Caveat J 592708.</p>
5508	713	Material provided by Sir Stanley Raymond per W.D. Scott.
5508	714	Extracts from Hansard of South Australia House of Assembly, 12th (pages 462 to 465) 18th (pages 552, 556 and 564 to 614) and 19th August (pages 624 to 626, 629, 631 to 641) 1982 (in part duplicate of E660).
5508	715	Letter 15/12/1982 to the Board from the Secretary of the Gaming Board for Great Britain.
5508	716	The Lotteries & Gaming Act, 1969 of the Bahamas.
5508	717	The Gaming Regulations, 1971 of the Bahamas, contained in Supplement Part 2, Official Gazette, Bahamas, 27/5/1971.
5509	718 (a)	Certificate of Incorporation of Melbourne Casino And Convention Complex Limited 18/9/1979.
5620	718 (b)	Annual Return of the company made up to 28/11/1980 for the financial period ended on 20/6/1980.

Page of Transcript	Exhibit No.	Description
5620	718 (c)	Annual Return of the company made up to 18/8/1981 for the financial period ended on 30/6/1981.
5620	718 (d)	Certificate that the company is entitled to commence business and exercise borrowing powers 11/11/1980.
5620	718 (e)	Statement in lieu of prospectus lodged for registration by the company dated 15/10/1980.
5620	718 (f)	Statutory Declaration by Director of registration of qualification shares - Messrs. Duggan (7/11/1980), Haddad (7/11/1980), Gray (18/10/1980) and Matear (22/10/1980).
5620	718 (g)	Statutory Declaration of Compliance by a company that has not issued a prospectus - Mr. Duggan, 15/10/1980.
5620	718 (h)	Particulars and Changes of Particulars in Register of Directors etc. dated 10/3/1981.
	718 (i)	Annual Return of the company made up to 20/9/1982 for the financial period ended on 30/6/1982.
5509	719	Brochure headed Opax Lotteries International.
5509	720	Letters 30/6/1982, 18/8/1982, 20/9/1982 to the Treasurer of the State of Victoria, asking questions, from the Board.
5509	721	Letter 13/10/1982 to the Board from the Treasurer, with attached questions and answers and attached correspondence concerning Bally and instant Tatts.
5509	722	Letter 15/10/1982 to the Treasurer from the Board.
5509	723	Letter 4/11/1982 to the Board from the Treasurer.
5509	724	Document headed 1981 Census (Victorian Population) containing numbers of male and female persons in various age groups (duplicate of E670).

Page of Transcript	Exhibit No.	Description
5509	725	Letter 21/9/1982 to the Board from Ms. H. Becker, M.P. (South Australia) with attached document headed "Organised Crime in Victoria" and four newspaper cuttings.
5509	726	Letter 15/12/1982 to the Board from the Gaming Board for Great Britain (duplicate of E715)
5509	727	Letter 21/10/1982 to the Board from Mr. G. Gray and attached letter 18/10/1982 to Mr. Gray from Mr. E.T. Millar, Deputy Commissioner (Operations) Victoria Police.
5509	728	Letter 1/9/1982 to the Board from Mr. A. Neilson.
5509	729	Letters 15/9/1982, 5/10/1982 and 8/10/1982 to the Board from Mr. D. Powis, Deputy Assistant Commissioner (Crime) (Operations) New Scotland Yard.
5509	730	Letter 6/10/1982 to the Board from Mrs. P.E. Nichol.
5509	731	Letter 6/9/1982 to the Board from the Secretary, Shire of Bannockburn, and attachments.
5509	732	Letters, 1/11/1982 and 15/1/1983 to the Board from Mr. E. Vibert, Australian Club Development Association.
5538	733(In confidence)	Option Agreement 13/1/1982 between Australian Paper Manufacturers Limited and Jennings Industries Limited.
5538	734(In confidence)	Agreement 13/1/1982 between Australian Paper Manufacturers Limited and Jennings Industries Limited.
5538	735(In confidence)	Document 23/12/1982 between Australian Paper Manufacturers Limited, Jennings Industries Limited and two other parties amending the document described in E733.
5542	736(In confidence)	Bundle of documents from Jennings Industries Limited relating to "Southgate" (a) letter 31/7/1980 to the Assistant Director, State Projects Division, Department of State Development, Decentralisation & Tourism re

Page of Transcript	Exhibit No.	Description
5542	736(In confidence)	<p>Melbourne Convention Centre from Mr. K.L. Turley, Executive Director, Construction & Development Groups, Jennings Industries Limited.</p> <p>(b) letter 14/8/1980 to Mr. J.G. Kennett, M.P., re South Gate Convention Centre from Mr. J.J. Wood, Managing Director, Jennings Industries Limited.</p> <p>(c) letter 20/11/1980 to The Hon. R.J. Hamer, Premier of Victoria, re Convention Centre from Mr. K.L. Turley, Executive Director, Construction & Development Groups, Jennings Industries Limited.</p> <p>(d) letter 13/11/1981 to The Hon. J.H. Ramsay, M.P., Minister for Economic Development from Mr. J.J. Wood, Managing Director of Jennings Industries Limited.</p> <p>(e) booklet entitled "Melbourne International Convention Centre - Southgate - Jennings" prepared for Jennings Industries Limited by Buchan Laird & Buchan, November 1981 (duplicate of E592).</p> <p>(f) letter 16/12/1981 to The Hon. J.H. Ramsay, M.P., re Melbourne International Convention Centre from Mr. J.J. Wood, Managing Director, Jennings Industries Limited (letter and appendices B and C duplicated in E238).</p> <p>(g) letter 22/2/1982 to The Hon. J.H. Ramsay, M.P., re Melbourne Convention Centre - Southgate from Mr. J.J. Wood, Managing Director, Jennings Industries Limited with attached proposal for an International Convention Centre at Southgate, Melbourne by Jennings Industries Limited, February 1982 (the proposal being E593).</p> <p>(h) letter 22/3/1982 to Sir Cecil Looker re Melbourne Convention Centre from Mr. F.R. Woodcock, General Manager, Development Group, Jennings Industries Limited with estimated Profit & Loss Statement prepared by John Haddad and information concerning Queensland Convention Centre.</p>

Page of Transcript	Exhibit No.	Description
5542	736 (In confidence)	(i) letter 10/12/1981 to Mr. J.J. Wood re International Convention Centre from Sir John Buchan with brochure "Southgate Development A.P.M."
5544	737	Casinos & the Economy, a Report for the Board of Inquiry into Casinos on the potential economic effects of introducing casinos into Victoria, December 1982.
5562	738 (a)	Department of Tourism, Tasmania, 1981 visitor survey preliminary results for year ended 31/12/1981 and comparable results from 1978.
5563	738 (b)	Additional six pages obtained from Department of Tourism, Tasmania.
5575	739	Economic Significance Of Tourism In Queensland, a report to the Queensland Tourist & Travel Corporation by J.T. Wilkinson, Department of Economics, University of Queensland, December 1980.
5618	740 (a)	Letter 5/7/1982 to the Board from Game-technology, with Part 1 of a Submission by Mr. F. May.
5618	740 (b)	Letter of 2/9/1982 to the Board from Game-technology, enclosing Part II of a submission by Mr. F. May.
5618	741	Letter 14/10/1982 from Mr. J.M. Haddad, Managing Director of The Federal Hotels Limited, with enclosed article from Australian Post 14/10/1982 by Stephen Tanner headed "A very dicey problem", document headed "Casino Check List" and a document headed "Some Physical Aspects of Casino Gaming".
5619	742	Address entitled "Social Consequences of Organised Crime" delivered 3/5/1982 by Rev. G. Moyes.
5619	743	A paper entitled "Gambling: Its Nature and Effects" by D.A. Garnsey.
5619	744	Letter 23/8/1982 to the Board from Mr. M. Smith and enclosed maps.
5619	745	Australian Bureau of Statistics Catalogue No. 3201.2, entitled "Estimated Resident Population in Local Government Areas - Victoria 30/6/1981 and 1976. (Preliminary)

Page of Transcript	Exhibit No.	Description
5619	746	Letter 9/8/1982 to the Board from the Secretary, Victoria Racing Club and enclosures. (duplicate of E575).
5619	747	Letter 23/12/1982 to Mr. M. Brown from the Secretary of the Board for Casino Games in the Netherlands and enclosures.
5619	748	Copy of advertisement relating to amended terms of reference of the Inquiry appearing in The Sun newspaper on 14/8/1982.
5619	749	Letter (undated) to the Board from Director-General of Youth, Sport & Recreation, enclosing a copy of prospectus for new Tattersalls Licence.
5619	750	Letter 25/1/1983 to the Board from Mr. J. Fair, Chief Executive, Tattersall Sweep Consultation, enclosing "Analysis of legalised gambling in Victoria". and "Lotteries in Australia".
5619	751	Submission for the Legalisation of Poker Machines in licensed clubs along a "corridor" within Victoria, adjacent to the Murray, and appendix. Presented by the councils of Echuca, Wodonga, Swan Hill and Mildura.
5619	752	Booklet entitled "The contribution made by Victorians to the Growth of Poker Machine Financed Clubs on the Far South Coast of N.S.W."
5619	753	Booklet entitled "Poker Machines for Victorian Licensed Sports, Social & Community Clubs".
5619	754	Booklet entitled "The facts about Poker Machines in licensed clubs of N.S.W and the A.C.T."
5619	755	Hansard containing the record of the Casino Control Bill, Queensland, issues No. 15, 19, 20 and 21 of 1982.
5619	756	(This exhibit added documents to E718.)
5620	757	Certain <u>public</u> reports of The Royal Commission on the Activities of The Federated Ship Painters and Dockers Union (being all of the public reports except

Page of Transcript	Exhibit No.	Description
		the discussion paper "Media Bias and the Victorian Branch") - (a) Interim Report No.3, (b) Interim Report No.4, Vol.1, (c) Chapter 10 (as edited by the Royal Commission) "Strategies".
5702A	758	(a) Memorandum 24/1/1983 by Mr. Sweeney relating to Sydney Entertainment Centre.
5620	758	(b) Pamphlet on Sydney Entertainment Centre dated August 1981.
5620	759	A cutting from The Herald 9/12/1982 of an article by John King, (M.T.A.).
5620	760	Two brochures each entitled Victorian Arts Centre.
5620	761	Wrest Point Reclamation Act 1970 (duplicate of same Act in E.356).
5620	762	Wrest Point Casino Licence and Development Regulations 1973.
5620	763	Order in Council made 3/8/1982 (duplicate of Order in E.188)
5620	764	Summary of The National Convention Survey prepared by Rob Tonge & Associates, March 1982.
5620	765	Federal Hotels feasibility study for Melbourne Entertainment Centre (Southgate).
5620	766	Bundle of documents relating to a proposed casino development in New Caledonia.
5620	767	Letter 26/1/1983 from Premier's Department N.S.W., (Industrial Investment Unit) and enclosed pamphlet headed "Sydney Convention Centre".
5620	768 (i)	Extracts from Hansard of Victorian Houses of Parliament - (a) 26/3/1981 Adjournment Debate re casinos. (b) Hansard 19/3/1981 Legislative Assembly, Question without Notice re casino. (c) Hansard 18/3/1981 Legislative Assembly, Questions without notice re casino and Convention Centre.

Page of Transcript	Exhibit No.	Description
5620	768 (i)	<p>(d) Hansard 17/3/1981 Legislative Assembly, Question without Notice re casinos.</p> <p>(e) Hansard 12/3/1981 Question without Notice re illegal gambling.</p> <p>(f) Hansard 10/3/1981 Legislative Assembly, Questions re casino (4 sheets).</p> <p>(g) Hansard 11/11/1980 Legislative Assembly, Question without notice re casinos (2 sheets).</p> <p>(h) Hansard 8/5/1980 Legislative Council, Question without notice re Tattsлото funds.</p> <p>(i) Hansard 23/4/1980 Legislative Assembly, Question without notice re Southgate casino project (2 pages).</p> <p>(j) Hansard 23/4/1980 Legislative Assembly, Question without notice re CRISP betting system and Southgate casino proposal.</p> <p>(k) Hansard 27/3/1980 Legislative Assembly, Question without notice re casinos.</p> <p>(l) Hansard 19/3/1980 Legislative Assembly, presentation of Petition re casinos and debate on the Motion of Mr. Trezise (ALP) re casinos (pages 7175 to 7199).</p> <p>(m) Hansard 11/3/1980 Legislative Assembly, Questions without notice re casinos (2 pages).</p> <p>(n) Hansard 2/3/1980 Legislative Assembly, Question without notice re casinos.</p> <p>(o) Hansard 28/11/1979 Legislative Assembly, Questions without and with notice on casinos (3 pages).</p> <p>(p) Hansard 17/10/1979 Legislative Assembly, re Motion by Mr. Trezise (ALP) to set up casino inquiry.</p>

Page of Transcript	Exhibit No.	Description
5620	768 (ii)	17/2/1981 news report 3AR, "ALP calls on Government to permit a casino in Victoria for a 12 months study period".
5620	768 (iii)	Casino Development Act 1978 No. 133, (Northern Territory).
5621	769	Note of the transcript of hearings of the Board of Inquiry, provided to Telecom (Australia) at its request.
5621	770	File containing newspaper clippings relevant to the Terms of Reference, compiled by the Board.
5621	771	A cutting from the Financial Review 4/2/1983 of an article headed "Ipec looks to Europe to help it over the next three years".
5621	772	A cutting from the Financial Australian 3/2/1983 of an article headed "Major Ipec shake-up looms with sale of hotel, courier groups".
5621	773	A cutting from the Weekend Australian 29/1/1983 of an article headed "Ipec, hotel offshoot crash \$5m. into red".
5621A	774	A cutting from the Financial Review 1/2/1983 of an article headed "Ipec makes \$4.4m. loss, but gains in mystery sale".
5621A	775	Annual report of Resorts International Hotel, Inc. for the year ended January 3, 1982 to the Casino Control Commission of the State of New Jersey.
5621A	776	Letter 14/2/1983 to the Board from World Trade Centre, Melbourne and attached documents concerning the current status of the proposed hotel and convention centre.
5621A	777	An article in Business Review Weekly, February 1983 "Barton Empire".
5621A	778(In confidence)	Letter 8/3/1982, Jennings Industries Limited to Sir Cecil Looker.
5621A	779	Report of the Royal Commissioner appointed to inquire into activities of the Australian Building Construction Employees and Builders Labourers Federation.

Page of Transcript	Exhibit No.	Description
5621A	780	<p>Letters and submissions received by the Board after 3/9/1982 -</p> <ul style="list-style-type: none"> (a) Letter 19/12/1982 to the Board from the Australian Republican party. (b) Letter 8/9/1982 to the Board from Mr. E. Bartrop. (c) Letter 29/8/1982 to the Board from Mrs. B. Bone. (d) Letter 14/10/1982 to the Board from M. Campbell, for members of Lang Koop branch of The Country Women's Association of Victoria. (e) Letter 9/10/1982 to the Board from Mrs. C. Chalmers. (f) Letter 20/10/1982 to the Board from A. & U. Cromie. (g) Letter 9/9/1982 to the Board from Mrs. R. Edwards on behalf of the Cavendish branch of The Country Women's Association of Victoria. (h) Letter 20/9/1982 to the Board from Mrs. B.S. Coghill, Secretary of Sedgwick branch of The Country Women's Association of Victoria. (i) Letter 6/9/1982 to the Board from Mrs. M. Traegar, Secretary of Thorpdale branch of The Country Women's Association of Victoria. (j) Letter 1/9/1982 to the Board from Mrs. F. Langstaff, Secretary of Traralgon branch of The Country Women's Association of Victoria. (k) Letter 5/10/1982 to the Board from Mrs. H.Bell, Secretary of Spa Centre branch of The Country Women's Association of Victoria. (l) Letter 15/9/1982 to the Board from the members of the Yarragon Branch of The Country Women's Association of Victoria. (m) Letter 28/10/1982 to the Board from J. & H. Eshuis.

Page of Transcript	Exhibit No.	Description
5621A	780	<p>(n) Letter 1/10/1982 to the Board from K.J. and A. Exton.</p> <p>(o) Letter 7/10/1982 to the Board from Mrs. F. Holmes, Secretary, Ladies Guild of the Meeniyan Uniting Church.</p> <p>(p) Letter 16/11/1982 to the Board from Mrs. E. Lynn.</p> <p>(q) Letter 3/11/1982 to the Board from A. Middleton, Secretary, Family Community & Services Committee, Kowree.</p> <p>(r) Letter (undated) to the Board from Mr. G. Mullens, President, Keep Casinos & Poker Machines Out of Victoria Association.</p> <p>(s) Letter (undated) to the Board from Mr. T. Schat.</p> <p>(t) Letter (undated) to the Board from A. & A. Siegersma.</p> <p>(u) Letter 15/9/1982 to the Board from Mr. J.W. Ellery, Secretary of Parish Council, Uniting Church in Australia, Bayswater-Wantirna Parish.</p> <p>(v) Letter 14/10/1982 to the Board from the Secretary, Belgrave Parish Council, Uniting Church in Australia, with attachment.</p> <p>(w) Letter October 1982 to the Board from the Goroke Uniting Church in Australia, with attachment signed by members (40).</p> <p>(x) Letter 6/12/1982 to the Board from Mr. K.L. Anderson, Secretary, Council of Elders - Horsham Parish, Uniting Church in Australia.</p> <p>(y) Letter 29/10/1982 to the Board from Mrs. J. Vandenberg.</p> <p>(z) Letter 22/10/1982 to the Board from J.C. and M. Wearne.</p>
5621A	781 (a)	Letter 1/10/1982 to the Board from Mr. J.K. Bowen and annexed submission.

Page of Transcript	Exhibit No.	Description
5621A	781 (b)	Letter 14/10/1982 to Mr. J.K. Bowen from the Board.
5621A	781 (c)	Letter 3/11/1982 to the Board from Mr. J.K. Bowen and annexed papers from Symposium on Law and Justice in the A.C.T. held 20/3/1977.
5621A	782	Hansard of House of Commons (U.K.) 13/2/1968 of second reading of Gaming Bill.
5621A	783	Booklet entitled "Introduction to the Gaming Act 1968", Home Office.
5622	784	Constitution of the Australian Association of Conference Executives - Victorian Chapter and list of executive committee members as at 26/10/1982.
5622	785	A paper entitled "The Convention Industry and Sydney" by Dr. M.J. Cooper, University of New England, New South Wales.
5711	786	Articles relating to E764 - "Travel Week" 3/5/1982-16/5/1982. A cutting of an article in extracts from "Meetings" No.14, April 1982 (2 pages). A cutting of an article in "Meetings", May 1982.
5926	787	Extracts from certain exhibits containing statements made by persons interviewed overseas by the Board.
6135	788	File of correspondence between the Board on the one hand and the Attorney-General, the Law Department and the Premier's Department on the other.
6135	789	File of correspondence between the Board on the one hand and other Government departments and instrumentalities on the other.
6135	790	File of letters from the Board requiring information or assistance from various companies, individuals, bodies and others who have not replied to the requests.

Page of Transcript	Exhibit No.	Description
6135	791	Files of correspondence to and from the Board, not otherwise tendered, and being - (a) Letters and submissions received up to 3/9/1982. (b) Letters and submissions received after 3/9/1982. (c) Letters to various individuals and various organisations from the Board since May 1982.
6155	792	In camera evidence of Mr. R.G. Bottom made public - part page 129, page 130 and part page 131 of in camera transcript.
6155	793	In camera evidence of Sir Stanley Raymond made public - pp.122-127 of in camera transcript.
6156	794	With compliments slip from the Premier of Victoria enclosing a letter from Mr. E. Vibert, Executive Director, Australian Club Development Association re "Club's Case For Poker Machines" and the submission to the Board of Inquiry into Casinos dated 22/7/1982.
6156	795	Letter 11/6/1982 to the Board from Mr. K.R. Leyshon, Director, Casino Control Division, Queensland Treasury and enclosed document headed "Casino Developments". (This letter also enclosed the documents tendered as E611 and E612.)
6156	796	Letter 9/2/1983 to the Board from Mr. J.M. Maxwell and enclosed press cuttings and other materials.
6156	797	Feasibility study of a National Sports Lottery for the Department of Home Affairs by Peat Marwick, Mitchell Services, Sydney, July 1980.
6156	798	An article in Auditorium News, December 1982, headed "Convention Centers: The Issue of the 80's".
6156	799	An article in Planning, November 1982, headed "Convention Centers: Too much of a good thing?".

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Page of Transcript	Exhibit No.	Description
6156	800	Advertisement in the Financial Times 21/12/1982 seeking a "partner" in 4 hotel/casinos in Australia.
6156	801	A cutting from The Honolulu Advertiser 1/12/1982 of an article headed "Casinos wooing foreign high-rollers".
6156	802	Letter 17/2/1983 to the Board from Mr. D.J. Golder, Victorian Economic Development Corporation and enclosed letter 11/2/1983 to Victorian Economic Development Corporation from Mr. H.G. Mende.
6156	803	Die rechtliche Regelung der Glücksspiele und Spielautomaten in europäischen Ländern, Verlag W. Kohlhammer, Stuttgart, 1981.
6157	804	(a) Letter 23/2/1983 to the Board from Mr. P.G.C. Mylne, Melbourne Tourism Authority and enclosed letter 3/2/1981 to Mr. J. Lurie, Melbourne Convention Bureau, an article in Meetings & Conventions, November 1982 headed "Convention Centres Mushroom Everywhere" and lists supplied by Mr. Davis. (b) Letter 3/3/1983 to Mr. P.G.C. Mylne, Melbourne Tourism Authority from the Board (c) Letter 7/3/1983 to the Board from Mr. P.G.C. Mylne, Melbourne Tourism Authority.
6157	805	International Congress Calendar, 1982, 22nd Edition, by Union of International Associations.
6157	806	Letter 9/2/1983 to the Board from Coopers & Lybrand.
6157	807	Letter 23/3/1983 to the Board from E.L. Vail & Benjamin and reply thereto 25/3/1983 from the Board.
6157	808	Letter 23/3/1983 to the Board from Mr. R.G. Bottom with attached cuttings from newspapers.

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Page of Transcript	Exhibit No.	Description
6157	809	A cutting from The Herald 30/3/1983 of an article headed "Open house for estate agents".
6157	810	A brochure "Welcome to the Perth Entertainment Centre".
6157	811	An advertisement in the Signature, April/May 1983, p.25 headed "The Victorian Arts Centre - The Most Exciting Convention Venue in Australia".
6157	812	Two brochures published by the Victorian Arts Centre, "For Your Convention" and "Special Tours Programme Guide".
6157	813	Letter 23/3/1983 to the Board from Hd Congress Department, Union of International Associations, Brussels.
6157	814	A pamphlet headed "Victoria Wins With Tattersalls Every Week".
6158	815	Transcript of a radio interview with Mr. J. Haddad on 3UZ, 24/2/1983.
6158	816	Letter February 1983 to the Board from Mr. A.S. Petersilka with attached submission to committee in Canberra and extracts from reports.
6158	817	A Bill for the Jupiters Casino Agreement Act 1983 (Queensland).
6158	818	Letters 9/3/1983 and 14/3/1983 to the Board from Mr. P. Bennett.
6158	819	Letter 11/3/1983 to the Board from Mr. J.W. Fair, Chief Executive, Tattersall Sweep Consultation with attached comments on a report on the Victorian Gambling Market prepared for the Victoria Racing Club and the Victorian T.A.B. by Mr. P. Bennett.
6158	820	(a) Letter 16/3/1983 to the Board from Mr. A.P. Blaszczyński with attached papers "The Mode of Action of Behavior Therapies" and "Pathological Gambling: Some Clinical Features".

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Page of Transcript	Exhibit No.	Description
6158	820	(b) Letter 28/3/1983 to the Board from Mr. A.P. Blaszczyński with attached paper "Controlled Comparison of Aversive Therapy & Imaginal Desensitization in Compulsive Gambling".
6158	821	Document containing terms of reference of the Board of Inquiry into Poker Machines in Victoria and other matters relating to the Inquiry.
6158	822	Memorandum of a telephone conversation between Mr. N. Price, Coopers & Lybrand and the Board, and Mr. R. Southey and the Board, 15/3/1983.
6158	823	Letter 6/4/1983 to the Board from Mr. G. Seitz, M.L.A. with attached letters to him - a) 26/3/1983 from Mr. K. Magor b) 26/3/1983 from F. Magor c) 27/3/1983 from C. Harding d) 27/3/1983 from D.J. Warden e) 27/3/1983 from P. Sebbage f) 27/3/1983 from Mrs. C. Bond g) undated from M.J. Harding h) 26/3/1983 from Mr. K. Magor i) 27/3/1983 from J. Harding
6159 (formerly an in confidence exhibit: T.5542 E736(i))	824	Letter 10/12/1981 to Mr. J.J. Wood, Managing Director, Jennings Industries Limited from Sir John Buchan, Buchan Laird & Buchan Pty. Ltd. with enclosed convention centre brochure "Southgate Development".
6159	825	A book entitled Drug Traffic, Narcotics & Organized Crime in Australia by Alfred W. McCoy, Harper & Row, 1980.
6159	826	Copy of memorandum given to Mr. Mylne 6/10/1982 requesting supply of four documents, and a second copy marked and written on by Mr. Mylne.
6159	827	Letter 18/3/1983 to Mr. N. Price, Coopers & Lybrand from the Board enclosing copy letter 14/3/1983 to the Board from Mr. P. Bennett.

LIST OF EXHIBITS

<u>Page of Transcript</u>	<u>Exhibit No.</u>	<u>Description</u>
6159	828	Final Report of Royal Commission on Gambling, U.K., presented July 1978 - chairman The Lord Rothschild.
6159	829	Chronology of principal Victorian events relating to the planning of a convention centre.

LIST OF EXHIBITS TENDERED DURING IN CAMERA HEARING
AND MADE PUBLIC BY DIRECTION

<u>Page of In Camera Transcript</u>		
86	397	A cutting from the Sydney Morning Herald October 1982 of an article referring to C.H. Coghill and J.E. Edwards.
90	398	Company documents (10 pages) relating to Appin Investments Pty. Limited.
92	399	Annual Return of Taranaki Pty. Limited to 17/12/1980.
94	400	Annual Return of Denigrate Pty. Limited to 31/12/1981 and attached financial statements to 30/6/1981.
95	401	Report of South Australian House of Assembly Select Committee on the Casino Bill 1982.
95	402	A cutting from the National Times 18/12/1979 of an article headed "Ipec plays the fastest game in town".
98	403	Company documents (20 pages) relating to Ankara Limited.
102	404	A cutting from the National Times 13/6/1982 to 19/6/1982 of an article headed "Ronnie Dias fights the giants".
103	405	A cutting from a newspaper headed "To Ronnie sleep is just a waste of time" (date and paper unknown).

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Page of In Camera Transcript	Exhibit No.	Description
103	406	A document being a publicity release for Shoppingworld, 20/4/1978.
115	407	An article from The Bulletin 20/3/1979 headed "Mafia shadow over Victoria" by Bob Bottom.
134	576	Letter 18/10/1982 to Garrick Gray & Co. from Mr. E.T. Millar, Deputy Commissioner (Operations) Victoria Police.
142	579	Certificate of Registration of Business Name of Sydney Centre Shoppingworld, 207 Pitt Street, Sydney dated 4/7/1978.
158	583	Company documents concerning Fair Dave Enterprises Pty. Limited.

APPENDIX I

LIST OF REPRESENTATIVES OF PARTIES
APPEARING BEFORE THE BOARD

	Representative	Solicitors (if any)
Assisting the Board	L.R. Hart, Q.C. and H.R. Hansen of counsel	P.D. Sweeney of Crown Solicitor's Office.
J.C. Williamson Productions Limited	A.J. Benjamin, solicitor.	Vail & Benjamin
Victoria Police	Superintendent B. Ewert	
Covone, P.	D. Nelson, solicitor	Nelson, Sherry & Co.
The Federal Hotels Limited	R. Southee, solicitor of Tasmania, and J.B. Duggan, solicitor.	Mahonys.
The Salvation Army, The Lutheran Church of Australia, The Anglican Church (Melbourne Diocese), The Churches of Christ Conference in Victoria & Tasmania, The Seventh Day Adventist Church - Victorian Conference, The Victorian Synod of the Uniting Church in Australia, The Baptist Union of Victoria and The Victorian Council of Churches.	D.G. Henshall of counsel	E.P. Johnson & Davies.
Organisation Against Poker Machines	B.F. Monotti of counsel.	Ralph W. Lloyd & Co.

	Representative	Solicitors (if any)
Melbourne Tourism Authority	J.K. King and later P.G.C. Mylne, and later P.G.C. Mylne alone.	
For himself	M.A. Clarkson.	
Australian Hotels Association, Victorian Branch.	P.J.O'Callaghan, Q.C. and J.F.M. Larkins, of counsel.	Mahonys.
Licensed Clubs Association of Victoria.	E.P. Vibert.	
Gray, G.	B. Bongiorno and later K. Milte of counsel.	Phillips, Fox & Masel.
Australian Postal and Telecommunications Union.	P. Redlich, solicitor.	Holdings, Redlich & Co.
Jennings Industries Limited.	A.C. Archibald of counsel.	Mallesons.

APPENDIX J

REPORT OF ROBERT ABRAMS

ATTORNEY GENERAL OF NEW YORK STATE

IN OPPOSITION TO LEGALISED CASINO GAMBLING IN NEW YORK STATE

MAY 20, 1981

REPORT OF ATTORNEY GENERAL ROBERT ABRAMS
IN OPPOSITION TO LEGALIZED CASINO GAMBLING
IN NEW YORK STATE

May 20, 1981



STATE OF NEW YORK
DEPARTMENT OF LAW

ROBERT ABRAMS
ATTORNEY GENERAL

*I hope the enclosed materials will be
of interest to you.*

Robert Abrams

Report of Attorney General Robert Abrams
In Opposition to Legalized Casino Gambling
in New York State

This report, in preparation for six months, sets forth my reasons for urging postponement of a referendum on legalized casino gambling in New York State for an indefinite period.

Prior to becoming Attorney General in January 1979 I was a supporter of legalized casino gambling for the State. However, as the debate intensified during the past two years, I must admit that my enthusiasm began to diminish with closer scrutiny of the issue from the unique perspective of my new office. As Attorney General, I have carefully evaluated numerous reports and studies on the opportunities and problems presented by casino gambling, including the Final Report of Governor Carey's Casino Gambling Panel (1979) and the Report on Casino Gambling for Mayor Edward I. Koch (1979), prepared by John F. Keenan. My staff and I have monitored Atlantic City, New Jersey's experience with casino gambling and examined its implications for New York based on discussions with the former Attorney General of New Jersey, John J. Degnan, and other New Jersey state and local law enforcement officials. In September 1979 I visited the Atlantic City casinos and enforcement operations with Attorneys General from Northeastern states. I have also explored the crime issues at length with the Attorney General of Nevada, Richard H. Bryan, and law enforcement officials from many other areas. Finally, my staff and I have had numerous discussions with representatives of groups both supporting and opposing casino gambling for New York, and with members of the public. As a result, I became increasingly well acquainted with the numerous facets of this complicated issue.

Revelations in 1980 of a myriad of problems associated with New Jersey's casino gambling industry -- in particular, the soaring rate of casino-related crime in Atlantic City and recurring allegations of organized crime infiltration and influence peddling at federal, state and local levels -- were, for me, the final straw. I am now

persuaded that casino gambling in New York State would not be in the public interest. Specifically, I believe that the financial and economic benefits to be derived from passage of any of the eight resolutions to legalize casino gambling now before the Legislature are outweighed by the added crime problems which gambling casinos would cause for the State and the corrosive and disruptive effects that legalized casino gambling is likely to have on communities where casinos are located and on the people and institutions of our State.

The factors that changed my mind about casino gambling are the following:

1. The evidence from Nevada and Atlantic City conclusively indicates that legalized casino gambling in New York would be accompanied by a debilitating upsurge of crime in areas where casinos are located.

New York communities are already besieged by crime problems of unprecedented dimensions. This burden is likely to become intolerable for those counties and communities that embrace gambling casinos.

Law enforcement officials interviewed by John F. Keenan for his Report on Casino Gambling for Mayor Edward I. Koch, without exception, predicted "a tremendous increase in street crime and prostitution in areas near Casinos" (Keenan Report, page 16). Their prognosis is supported by irrefutable evidence of enormous crime problems in the two areas within the United States where casino gambling has been legalized -- Nevada and Atlantic City, New Jersey.

Nevada, which has had 50 years to learn to live with casino gambling,¹ leads the United States in crime. In Las Vegas alone, there were 34,257 serious crimes last year, including 92 murders, giving that city the nation's highest per capita crime rate. According to the March 9, 1981 issue of U.S. News and World Report:

"There are 10,000 prostitutes active in the City - a number equal, according to the Census Bureau figures to 1 out of every 9 women in the area between the ages of 15 and 39." (p. 66)

¹ The gaming industry in Nevada was legalized by statute in 1931.

In Atlantic City there has been a huge increase in crime since gambling casinos were introduced three years ago -- an experience characterized by the Atlantic City Press as a "staggering crime wave in the wake of casino gambling".¹ The first casino (Resorts International) opened in Atlantic City in May 1978. Two others (Caesars; Bally's Park Place) opened in 1979, and six casinos were operating under regular licenses or temporary permits by the end of 1980.² During the same three year period, official Uniform Crime Reports of the New Jersey State Police revealed the following crime index totals for Atlantic City³:

<u>1977</u>	<u>1978</u>	<u>1979</u>	<u>1980</u>
4,391	5,738	7,010	11,899

Compared to the reported crime index for 1977, when Atlantic City had no casinos, these statistics reveal a dramatic crime increase of 171% over the past three years when compared with a state-wide crime increase of 26%. During the two year period 1979-1980, when the number of casinos went from one to six, reported crimes increased 107%. In 1980 alone, crime rose 70% over the preceding year, 1979, reflecting an additional 5,000 reported crimes. The increase in 1980 is in contrast with a 10% rise in the crime index last year for the entire state of New Jersey.

Comparison of crime index totals for Atlantic County as a whole with the index for Atlantic City further illustrates the trend within the city proper since the advent of gambling casinos. From 1976 to 1977, before casino gambling, reported crimes for the County increased 6%, while Atlantic City's crime index actually decreased 6%. From 1977 through 1980, however, while Atlantic City's reported crimes jumped 171%, the County's index (excluding Atlantic City) rose only 26%. This does not mean, however,

¹ Atlantic City Press, December 22, 1980.

² There will be three new casinos in 1981: a Playboy casino/hotel opened in May; the Ramada Inn's Tropicana and the Del E. Webb Corp's Claridge are scheduled to open in June and by mid-year, respectively.

³ The crime index totals reflected in the reports include the following offenses: murder, forcible rape, robbery, aggravated assault, burglary, larceny theft and motor vehicle theft.

that soaring crime has been confined to Atlantic City. Communities surrounding the city, such as Ocean City and Egg Harbor, have also experienced a significant rise in crime attributed by local officials to the casinos in Atlantic City.¹

The escalating crime trend in Atlantic City since the introduction of casino gambling applies both to violent and non-violent crimes. From 1977 to 1980, violent crimes, including murder, rape, robbery and aggravated assault, increased 130%; for non-violent crimes the increase was 176%. An analysis of the overall crime index by key categories demonstrates the nature and magnitude of criminal activity that has accompanied casino gambling since 1978: aggravated assaults (up 111%); robbery (up 151%); stolen automobiles (up 163%); larceny thefts (up 297% -- an increase in 1980 of 108% over the preceding year). A further, revealing breakdown is provided by unverified crime statistics of Atlantic City's Police Department: pickpockets (up from 15 to 544 incidents since 1977 and an increase of 135% during the past year); pursesnatching (up 158% since 1977 and 85% during the past year); shoplifting (up 307% since 1977); larceny from motor vehicles (up 374% since 1977 and 108% during 1980); and larceny from buildings (up 279% since 1979).

As disturbing as these crime statistics from Atlantic City must be to anyone considering the implications of legalized casino gambling for New York communities, the cold numbers do not reflect the distressing impact that Atlantic City's casino-nurtured crime has had on that city for residents and visitors alike. Several examples and expressions of the problem drawn from published accounts and confidential interviews and reports are revealing:

* During November 1980, an average of three persons per day were mugged on Atlantic City streets, according to local Police Department statistics.² The seriousness of the problem was vividly portrayed in the December 22, 1980 edition of the Atlantic City Press:

"Street thugs--drawn to the people and the money-- saturate the avenues leading to the casinos and the public parking areas."

"Visitors unfamiliar with the city wander a block or two off the beaten path and are attacked."

¹ Ocean City Sentinel Ledger, January 22, 1981.

The November 12, 1980 edition of the Atlantic City Press reported:

"People are getting mugged almost as soon as they get off the bus at the Atlantic City Bus Terminal.

"Many of those who get safely through the terminal become victims of crime on their way to the casinos."

* Visitors to Atlantic City are not the only ones threatened by the upsurge in crime. Elderly residents have become prime targets for criminal attacks on the streets and in their homes. They live in fear of crime, especially burglaries and personal assaults.¹ In the South Inlet section of the City, for example, elderly residents have been attacked traveling to and from their temple of worship on Friday evenings -- even inside their synagogue. Because of such street crimes directed at the elderly, the City's Commissioner of Public Safety recently called for the use of citizen patrols.²

* "Devastating" is how one local police official characterizes the social impact on Atlantic City of the deluge of muggings, pursesnatchings, car thefts, crimes of trickery, dope peddling,³ and prostitution stimulated by the introduction of casinos. Of those arrested for crimes against the person since 1978, 95% have been out-of-towners or visitors to Atlantic City casinos, and of 95 persons arrested for car thefts since 1978, only five have been local county residents.³ Narcotics deals are routinely being made on the busiest of Atlantic City street corners in broad daylight, and residents report that anything can be bought along certain avenues near the Boardwalk, "from heroin, to cocaine, methamphetamine to stolen cars and television sets".⁴ Atlantic City's Police Department reports that the department is swamped weekly by room theft reports from the casino-hotels; that cars are being stolen at an alarming rate from casino parking lots; and that daytime burglaries of homes and apartment buildings in areas surrounding the casinos are becoming increasingly frequent.⁵

¹ Atlantic City Press, February 5, 1981, quoting from Report of Stockton State College (1981) on problems of Atlantic City's elderly population.

² Newark Star Ledger, January 25, 1981.

³ Report of Massachusetts Legislative Research Bureau, February 19, 1981, p. 3.

⁴ The Philadelphia Inquirer, January 25, 1981.

⁵ Atlantic City Press, November 12, 1980.

* One high-level, state law enforcement official in New Jersey reports that prostitution and loan sharking are "rampant" in and around the casinos. There are more security people within each casino than are employed by the entire Atlantic City Police Department, which has 245 officers.¹

* Arson has ravaged several residential districts of the City containing newly valuable land coveted by speculators for casino development. Fire officials have had to contend with as many as 40 to 50 suspicious fires each month. In 1979, 295 fires of suspicious origin were responsible for more than \$2 million in damages. In 1980, 426 suspicious fires were reported. Since 1978, the total number of fire alarms has increased by 1,153, or 44.7%, and a further 10% rise is projected for 1981. The South Inlet section, fronting on the Boardwalk, and occupied by the poor and elderly who live in older homes, has been a prime target for arsonists as well as an area coveted by speculators. In 1980, 640 fires were reported there; some buildings have been burned over and over again; and whole blocks that once were solid neighborhoods now are dotted by a house here and there. Only in recent months has the incidence of Inlet fires declined because, according to one local fire official, "there's simply nothing left to burn".² However, fire and police officials are now becoming apprehensive of an increase in suspicious fires in the Chelsea section, and the local Police Department has beefed up its arson strike force.

* Faced with a 2000% increase in demand for its services since legalization of casino gambling, Atlantic City's Police Department has been unable to cope with the rising crime in the wake of casino gambling. Charges of poor police administration and departmental turmoil have been leveled by state officials and the press, and it is reported that the State Police are reluctant to share with the department sensitive intelligence information regarding illegal gambling and drugs because of purported relationships between certain local police officials and Atlantic City numbers operators.³ According to one high level, state law enforcement official, "the casino industry controls the local Police Department." In addition, many of the department's best and most experienced police officers have left the department to take more lucrative security jobs with the casinos. Prior to leaving office, former Attorney General

¹ A major investigation of prostitution within three casinos is currently being conducted by state and county law enforcement agencies. Philadelphia Bulletin, March 12, 1981.

² The Philadelphia Bulletin, January 6, 1981.

³ Atlantic City Press, December 22, 1980.

Degnan publicly referred to the local police department as "sadly demoralized," and threatened to order State Police intervention if conditions did not improve.¹

* The costs of local law enforcement in Atlantic City are mushrooming. In 1977, the budget for public safety was \$5.7 million. For 1981, \$14.2 million has been requested -- a \$5.5 million increase over 1980. If approved by referendum, this budget will add 130 officers to the Police Department, an increase of 46%, but could also push the city's tax rate from \$4.07 to above \$6 per \$100 of assessed valuation. In addition, the city recently had to shelve plans to build a new 200 prisoner facility to replace its antiquated 100 prisoner facility because a 250 prisoner facility is now needed. Costs of policing and regulating the casinos are also skyrocketing at the state level. The combined budgets of the Casino Control Commission and the Division of Gaming Enforcement within the Attorney General's office, paid for by fees levied on the casinos, exceed \$20 million for the fiscal year ending June 30, 1981. The Division of Gaming Enforcement has requested a \$20.8 million budget for the next fiscal year, up 43% from the current year. The requested increase is for new employees (the Division now has 450) to monitor activities of three new casinos under construction. The Casino Control Commission has requested \$13.4 million for next year, almost double its current budget.

G. Michael Brown, Director of New Jersey's Division of Gaming Enforcement within the Attorney General's office, and other law enforcement officials in New Jersey concede that they have had a very difficult time trying to monitor and control crime related to casino gambling in a single peninsula three and one-half miles long and one-half mile wide with only four road access points. They believe their mission would be almost impossible if casinos were authorized for a number of areas throughout New Jersey. Specifically, according to Mr. Brown, "the logistical problems of state-wide regulation would be enormous."

The actual Atlantic City and Nevada experiences have conclusively demonstrated to me that legalized casino gambling, by its very nature, creates an environment in which crimes of all types will flourish. This means, in effect, that legalization of casino gambling in New York will increase significantly the level of crime in those areas of the State where casinos would be located. With law enforcement agencies and other elements of the criminal justice system barely able to hold their own against existing criminality, it is difficult for me to conceive how they can be expected to handle the tremendous increase in street and petty crime that will accompany casino gambling.

¹ Atlantic City Press, December 22, 1980.

I am especially concerned about the consequences of legalized casino gambling for New York City at this juncture of its long-term revitalization efforts. I do not believe New York City can risk exposure to the added crime burdens that gambling casinos will bring. Its health and its positive image, both adversely affected by the fiscal calamities of the early 1970s, have been restored by a herculean effort of government, business, local communities and citizens. A new, avoidable wave of criminal activity could destroy the positive results of that work. I believe it is too high a price to pay for the economic and financial benefits of casino gambling.

2. Gambling casinos are a magnet for organized crime and New York lacks the sophisticated law enforcement system required to keep organized crime out of the casino gambling industry.

There has existed and continues to exist an incestuous relationship between the casino gambling industry and organized crime. It is an historic and deep-seated union, nurtured by the vast amounts of money involved in casino gambling and by the extraordinary opportunities which casinos, and the environment in which they flourish, offer for organized crime groups to engage in a wide range of illegal and lucrative activities.

a. Organized Crime's Attraction to Casinos

The financial inducements of casino gambling for organized crime are immense. The gross "win", i.e., gambler loss, of the Atlantic City casinos in 1980 was \$623.7 million and will exceed one billion dollars in 1981.¹ It is a highly liquid business where in excess of \$2.2 million, mostly cash, can move on an average day from gamblers to casino coffers. For the first two months of 1981 the total "drop and handle" (i.e., money bet) at the six Atlantic City casinos was \$854 million.

For organized crime groups, traditionally versed in the mechanics of the industry, infiltration of the casinos -- through ownership, management or even key gaming room positions -- can mean huge illegal profits from skimming operations.² New Jersey regulators question the possibility

¹ For the first two months of 1981, the off-season, casino "win" was \$131.3 million.

² According to the February 23, 1981 edition of the Las Vegas Sun, millions of dollars are being skimmed each year from Las Vegas casinos by crime syndicates from New York, Chicago and six other cities, and illegal casino skimming is more lucrative than "street" rackets such as drugs trafficking and loansharking.

of large amounts of cash being removed from casino counting rooms before it is recorded for tax purposes, but the Internal Revenue Service, in a report of an IRS Subcommittee on Casino Unreported Income, dated July 31, 1980, admits that government authorities in Nevada and the United Kingdom have not been able to control various kinds of skimming by owners and upper management of casinos after 20 years of trying and that the tax loss to the federal government on unreported gambling income is staggering.¹

The IRS report identified the following suspected skim areas:

- "1. Kickbacks to owners, including hidden owners.
2. False bills: Fictitious costs charged to the games.
3. Fictitious gaming loss (Credit Skim and Cash Skims).
4. Fictitious cash advances.
5. Manipulation of receivable records."

It specifically found that:

"False bills, fictitious gaming losses and fictitious cash advances have long been used as skimming methods in Nevada casinos. It is interesting to note that these areas also represent the major problems as skimming devices in casinos of the United Kingdom according to information furnished the Revenue Service Representative in London."

In commenting on both Nevada and New Jersey control systems designed to prevent cheating, the report concluded:

"In the opinion of this study group, these systems of internal control are not effective to prevent skimming by owners and upper management or any persons with authority to initiate and change existing rules or procedures."

* * *

"This study group is of the opinion that casino internal control systems now employed will help ensure that those operations which are honest will remain honest. The remaining operations will continue to divert funds regardless of how elaborate the written internal control system submitted to the State Board may have been."

¹ Final Report of the Internal Revenue Service Unique Compliance Committee, Subcommittee on Casino Unreported Income (July 31, 1980).

New Jersey law enforcement officials agree with the IRS that skims can occur in slot machine operations,¹ and they have found that the casinos are highly vulnerable to costly credit scams engineered by insiders and their outside conspirators. For example, a credit scam involving middle-level employees of Bally's Casino and an outside crime group defrauded the casino of \$4 million within a two week period during the summer of 1980.²

Gambling casinos provide an excellent means for organized crime groups to launder funds from their other illegal activities. For example, as reported in the Keenan Report, page 18, the federal government is currently investigating one crime family which allegedly laundered millions of dollars derived from illegal drugs through Caesar's Palace in Las Vegas.

The vast legitimate profits reaped by casinos -- exceeding \$2 million per month in some cases -- present another magnet to hidden organized crime interests.³ Tremendous amounts of funds are at the disposal of casino owners and managers.⁴ Opportunities for unscrupulous operators to funnel casino gambling profits into front organizations for illegal organized crime activities or into legitimate businesses controlled by organized crime are numerous, according to New Jersey law enforcement authorities. Historically, hidden ownership and illegally held capital have been the most serious organized crime problems associated with casinos in Nevada. (Keenan Report, page 17)⁵ Other inducements to

¹ Two Las Vegas casinos were recently the subjects of slot machine department skims amounting to approximately \$7 million over a one and one-half year period. (IRS Report, page 19) .

² Also, On May 11, 1981, Resorts International and six of its casino officials were charged by the Attorney General with violations of New Jersey's casino credit regulations for their participation in check-kiting schemes that defrauded Resorts of \$4.1 million.

³ The pretax profit of the Golden Nugget in January 1981, its first full month in operation, was \$2 million.

⁴ Resorts International, Inc., for example, has in excess of \$100 million in unspent profits deposited in New Jersey banks.

⁵ As admitted by the Chairman of the Nevada Gaming Control Commission: "organized crime is still around." (U.S. News and World Report, March 9, 1981, p. 67.) In fact, despite official assurances to the contrary, it is widely believed within law enforcement circles that large segments of the casino business in Nevada were infiltrated by organized crime figures and their associates.

organized crime are lucrative ancillary services, both legal and illegal: liquor, food, linens, loansharking, prostitution, fencing stolen property and drug trafficking.¹

The two major reports issued in 1979 that gave qualified endorsement to casino gambling for New York State acknowledged that organized crime activities resulting from legalized casino gambling will cause law enforcement problems of major dimensions for the State and its local municipalities.² Law enforcement experts are unanimous in their agreement on this issue.

b. New Jersey's Experience

Although organized crime activities are extremely difficult to detect, and impossible to quantify, the prognosis of the Lynch and Keenan Reports appears to have been confirmed by New Jersey's experience.

In remarks before a committee of the New Jersey Legislature on March 3, 1980, New Jersey's former Attorney General Degnan vividly portrayed the involvement of organized crime in Atlantic City. While declining to reveal specific evidence of infiltration of Atlantic City's casinos by organized crime, Mr. Degnan said:

"But is organized crime present in Atlantic City? Yes. Is it there in greater force than it was before casinos were passed? Yes. Are they trying to buy liquor licenses? Yes. Are they trying to get into ancillary industries? Yes. Is there an increase in prostitution? Yes." (New York Times, March 4, 1980)

Mr. Degnan added that loan sharking and bookmaking had increased since the first casino opened in Atlantic City and that organized crime was responsible. Subsequently, in remarks before the Eastern States Attorneys General Conference in Newport, Rhode Island, on October 7, 1980, reported in the October 8, 1980 edition of the Providence Journal Bulletin,

¹ A Chicago crime syndicate purportedly has controlled street rackets in Las Vegas for several years. Las Vegas Sun, February 23, 1981.

² According to the Final Report of the Casino Gambling Study (Lynch Report), established by Governor Carey in February 1979: ". . . it must be clearly recognized that they (organized crime activities) may impose a significant burden upon the local enforcement agencies and the population in general" (p. 11). John J. Keenan, in his Report on Casino Gambling, prepared for Mayor Koch in 1979, was more blunt: "Casino gambling operations consequently present permanent attractions to organized crime. For this reason, if New York chooses to allow Casino Gambling, it should recognize that by doing so it is creating a new area for criminal and organized crime to enter." (pp. 16-17).

Mr. Degnan further revealed that organized crime connections had been traced in real estate transactions in Atlantic City and in some infiltration of unions active in the casinos.

More recently, on March 17, 1981, G. Michael Brown, Director of the Division of Gaming Enforcement, commented publicly on an intense fight between several organized crime groups for dominance of casino-related rackets in Atlantic City (see pages 15-16):¹

"Casinos are traditional areas of attempted organized-crime infiltration, of possible illegal diversion of funds and avoidance of taxes, of prostitution, and of loan sharking. . ."

"State police intelligence shows that New Jersey, Philadelphia and New York organized crime families are competing for inroads in the Atlantic City area . . . the mob considers Atlantic City worth fighting over . . . it is a struggle over rights to casino service industry businesses."

Affiliations of Casinos Licensed: Three Atlantic City casinos have been issued regular licenses by New Jersey's Casino Control Commission,² and the Attorney General's office opposed all three applications based on its findings of business transactions with reputed organized crime figures. In the case of Resorts International, Inc., Atlantic City's first casino, the Attorney General's recommendation was ignored -- a decision which Mr. Degnan described as a "tilt toward the concept of economic development of Atlantic City . . . rather than toward crime control".³ In the second instance, involving Caesar's World Inc., a license was awarded by the Commission on condition that the casino's two top officers sever their ties with the casino and divest their holdings. The Commission found both the chairman and the president unfit to associate with the casino because of their connections and dealings over a number of years with alleged associates of underworld financier Meyer Lansky.

Proceedings involving the third casino licensed, Bally Manufacturing Corp. and its subsidiary, Bally's Park

¹ Speech before Atlantic City conference of casino industry representatives on March 17, 1981 sponsored by Public Gaming Research Institute of Maryland.

² The three other casinos are operating under one year permits.

³ New York Times, February 15, 1980.

Place, Inc., operator of the Park Place Casino, are illuminating. On December 29, 1980, the Commission gave its final approval to a casino license for Bally but ruled that one William T. O'Donnell, the founder, former chairman and president of Bally, was not qualified to hold a license and directed him to sell his holdings. Earlier, in December 1979, Mr. O'Donnell had been required by the Commission to relinquish his positions with the company as a condition of the casino being granted a temporary permit. The Commission based its license decision on Mr. O'Donnell's history of associations with reputed organized crime figures and his alleged participation in a scheme to bribe Kentucky legislators in 1968. The Attorney General's office had strenuously urged rejection of Bally's license request based on its findings that both the company and Mr. O'Donnell were unsuitable because of their associations with criminals. Six days of hearings before the Commission in November 1980 revealed the following: In raising money to buy Bally's predecessor company in 1963, Mr. O'Donnell had enlisted as a partner an associate of two high level, New Jersey organized crime figures in a New Jersey vending machine company and other businesses. One of the reputed underworld figures, a member of the Genovese crime group, became, in fact, a hidden partner in the syndicate organized by Mr. O'Donnell to purchase Bally's predecessor. Although Mr. O'Donnell knew of these relationships long before buying Bally, he claimed in testimony that he did not know of the organized crime figure's hidden interest in the syndicate until a year after the purchase. Another member of the syndicate organized by Mr. O'Donnell to buy Bally's predecessor was associated with the organized crime figure in a Brooklyn company that made billard tables and, yet another of Mr. O'Donnell's original partners, the operator of a Cleveland vending machine business, was ordered by the Nevada Gaming Commission in 1976 to sever his ties with Bally after having been seen golfing with the underworld figure. Mr. O'Donnell conceded to the Commission that "some past associations have been dubious" but characterized them as "mistakes in judgment." However, the Attorney General's office argued that the company's associations with criminals were so "flagrant" that Bally should not even be allowed to sell slot machines in New Jersey. The Attorney General's office further found flagrant disregard by Bally of gaming regulations of casino control bodies designed to keep out criminal elements. Specifically, when licensed by the Nevada Gaming Commission in 1975, Bally was ordered to sever all ties with the aforementioned New Jersey vending machine distributor. However, Bally substituted a company which was merely a front for the

former distributor. In its 1975 order, the Nevada Commission also ordered Bally to sever all ties with its Louisiana distributor who had been convicted by the Federal government in 1974 on racketeering charges of promoting the sale of Bally pinball machines for illegal gambling. However, Bally allowed the distributor to pick his successor, a partnership which included his five children, and to continue to place orders with Bally.

In addition to the experience of casinos licensed to do business in New Jersey, there is also evidence of unsuccessful efforts by organized crime groups to buy into casino-hotels in Atlantic City. One incident involved an attempt by a reputed member of the Gambino crime family in New Jersey to buy into the Shelburne hotel through an unsuspecting front man, but the deal aborted when the front man became suspicious of his new partners.¹

Real Estate: New Jersey law enforcement officials report that organized crime's influence in Atlantic City is widespread in the virtually unregulated real estate industry.² According to state officials, one Canadian organized crime group has bought 7% - 8% of the land in the area through dummy corporations, and other crime groups are believed to be active in the land speculation that has ravaged entire residential neighborhoods of the city. As discussed above, at page 6, a wave of arson has accompanied organized crime's entry into the business of obtaining and clearing land for casino related development. Another consequence of the out-of-control land speculation has been property tax increases of 300% to 400% in casino areas, imposing intolerable burdens on lower and middle income homeowners.³ Exorbitant rent increase imposed by unscrupulous property owners have also forced 3000 families out of rental units, and those who have remained, through lack of any alternative, have experienced 500% to 1000% rent increases since 1978.⁴ For elderly persons on fixed incomes the impact of skyrocketing land

¹ Daily News, April 2, 1981.

² The Christian Science Monitor, January 17, 1981.

³ A typical situation is that of the 80 year old retired teacher whose annual property taxes jumped from \$1600 before casino gambling to \$4000 by the end of 1980. Another example is that of the elderly couple whose home was reassessed from \$22,000 to \$139,000, resulting in an increase in their annual property tax bill from \$650 to \$5,500.

⁴ Report of Massachusetts Legislative Research Bureau, February 18, 1981, page 3.

prices and rents has been devastating. In excess of 2000 elderly persons have been uprooted from their homes and apartments, and many of them have been forced to leave the city.¹

Labor unions: An area of great concern to New Jersey's law enforcement authorities is organized crime's purported ties with local unions emerging as powerful forces within the casino industry. Their primary fear is that organized crime, through control of the unions, will try to extort a share of the huge earnings of the casinos by selling labor peace.

The New Jersey State Police report that leaders of two unions active in the casinos have close ties with members of a major crime group that controls illegal gambling, loan-sharking and other rackets in Atlantic City and Philadelphia.² An official of the State Police's Casino Gaming Bureau and Intelligence Bureau states:

"We are concerned that organized crime is getting in through the back door with these unions. These are the key unions for casino workers and the construction industry, and it looks as if the mob is laying the groundwork to do their thing."³

According to the Atlantic County Prosecutor: "Based on what we have seen, the most likely target for monopolistic control by organized crime of a significant segment of the casino economy would be through these unions".⁴

¹ According to the 1981 Report of Stockton State College: "Without planning and legislative safeguards designed to protect the elderly, many officials don't see many elderly living in this area in a period of four to five years. Indeed many of the elderly who resided in Atlantic City prior to passage of the casino gaming referendum have disappeared. Their numbers, and destination are yet unknown even to the service providers."

² Local 54 of the Hotel, Restaurant and Bartenders International Union, which represents 7600 casino workers in Atlantic City, and Local 30 of the Composition Roofers Union, which has become the dominant union among the trades involved in the construction of casinos.

³ New York Times, December 1, 1980; See also The Christian Science Monitor, February 18, 1981.

⁴ New York Times, December 1, 1980.

Withing the past several months, casino gambling regulators and law enforcement agencies have been closely monitoring an effort by the Teamsters to organize the casino dealers. They are also disturbed by a struggle among unions with underworld ties to organize the casinos' security personnel. Specifically, Casino Police and Security Officers, Local 2, a Long Island based union allegedly affiliated with a major New York crime group, the Gambino family, has gathered enough signatures to mandate elections this spring at Resorts, Bally, Brighton and the Golden Nugget, outdistancing two other security guard unions purportedly sponsored by organized crime groups in Philadelphia.¹

The importance that organized crime groups in New York, Philadelphia and Northern New Jersey attach to infiltration of the burgeoning casino gambling industry and related Atlantic City rackets is succinctly demonstrated by the viciousness of the fight to control the security guards. New Jersey law enforcement officials believe this conflict is the cause of as many as seven gang-land murders during the past year in the Philadelphia area, including the killing of two leaders of the Philadelphia crime group that has controlled the Atlantic City rackets for generations and of the head of Local 30 of the Philadelphia Roofers Union (see above) who had been trying to organize the casino security personnel. In a speech before representatives of the casino industry on March 18, 1981, Governor Brendan T. Byrne said:

"Six people have been killed in Philadelphia arguing over Atlantic City . . . the state has got to assume that organized crime will continue its efforts to corrupt the casino industry in the resort."

On May 11, 1981, the Division of Gaming Enforcement petitioned the Casino Control Commission to disqualify Local 54 from collecting dues or administering pension and welfare funds on behalf of licensed casino employees because of its alleged associations with organized crime figures. However, New Jersey state and local law enforcement experts believe they have limited powers to prevent organized crime's infiltration of the casinos through labor unions. Regulated by the U.S. Labor Department, it is not clear whether the labor unions are subject to the strict investigations of the state's regulatory agencies.² Consequently, according to New Jersey

¹ Trenton Times, March 8, 1981.

² The Christian Science Monitor, February 18, 1981.

intelligence sources, "the mob has targeted the unions as the easiest point of entry into the Atlantic City casino industry."¹

c. New York's Lack of an Effective Enforcement Program Directed At Organized Crime

In assessing the advisability of casino gambling for New York State, I am particularly concerned that efforts to combat organized crime historically have not been given high priority by state and local law enforcement agencies. As a result, New York lacks the rudiments of a state-wide enforcement system able to detect and combat organized crime's infiltration of the casino gambling industry. In fact, the State does not have the basic machinery required to deal with existing, traditional organized crime activities. No better illustration of this void exists than the condition of the state-wide Organized Crime Task Force (OCTF). Created in 1970 to root out pervasive and complex organized crime conspiracies of a multi-county nature, for ten years OCTF was denied adequate resources and powers to investigate and prosecute illegal activities of organized crime². Compared to law enforcement programs directed at organized crime in other states, New York's state-wide program is an embarrassment. Ten years after its creation, OCTF had a staff of less than twenty professionals. It has no intelligence gathering system. It has almost no presence in New York City, Long Island, Buffalo, or other areas which are being considered for casino gambling. Its State Police contingent has been reduced to twenty-eight officers despite suspected increased organized crime activity in many parts of the State.

At the county level, the ability of New York's District Attorneys to confront complex organized crime activities is almost nonexistent in over 50 of the State's 62 counties because of their burdensome responsibilities to investigate and prosecute other crimes. The Rackets Bureaus of eight larger counties, fairly active against organized crime in the 1950s and 1960s, have been crippled in recent years because resources have been shifted to fight street crime. The State's overall effort, including both state and county, is fragmented and uncoordinated. There is no

¹ Trenton Times, March 8, 1980.

² The 1981/1982 appropriation for OCTF, just enacted by the Legislature, was \$2.7 million. This represents the first significant funding increase in the Task Force's history.

state-wide system. The practical consequences are very poor intelligence, crucial to any serious program intended to combat organized crime infiltration of casinos, and an inability to investigate complex crimes typical of organized crime groups.

In marked contrast to New York, New Jersey -- which has had trouble controlling casino gambling in one small area --has built and refined a highly professional law enforcement system to fight organized crime during the last decade. With its central focus in the Attorney General's Criminal Division, the program is an integrated network, involving state and county prosecutors with the expertise and resources to detect, investigate and prosecute organized crime activities. This criminal division has an experienced staff of 400, and the organized crime component alone employs 200 full-time State Police investigators (compared to OCTF's part-time State Police contingent of 28) The Gaming Enforcement Division within the Attorney General's office has 118 state police personnel assigned to it, and the state police also has several special units assigned to Atlantic City. New Jersey's organized crime unit benefits from a witness protection program, access to three state-wide grand juries, which run continuously throughout the year, and an efficient intelligence gathering program. New York has none of these essential tools.

If New Jersey, with its established criminal enforcement machinery, is struggling to curtail organized crime involvement in the casino industry in Atlantic City, how can New York possibly expect to control the problem in a number of areas of the State with its primitive law enforcement system devoted to organized crime? In my view, it will take at least five years for New York, at great cost, to build the two tier (statewide and county) system necessary for effective regulation and control of casino gambling. By then, I fear, organized crime groups would be so deeply entrenched in the casino gambling industry, and related businesses, and in communities where casinos are placed, that they will be virtually impossible to dislodge.

3. Legalized casino gambling poses a danger to the integrity and credibility of government institutions and public officials.

Gambling casinos involve the outlay of vast sums of money with the prospect of enormous profits for casino owners. The start-up costs alone for the first casino in

Atlantic City, Resorts International, were \$90 million. Bally paid \$300 million for its facility; Harrahs' \$120 million and the Golden Nugget \$106 million. The average daily take of each major casino is \$500,000 and the monthly net profit can exceed \$2 million. High stakes ride on the licensing, regulation and control of casinos. Pressures exerted on government officials and institutions have been relentless where casino gambling has been legalized.

After only a short experience with gambling casinos in New Jersey, former Attorney General Degnan acknowledged that "the industry has become a major one and has come to have a substantial influence on the body politic in the last three years".¹

Revelations in the spring of 1980 of influence peddling and official corruption in New Jersey heightened the public's awareness of the extraordinary power of the casino industry to contaminate the political process and to influence government at all levels. Several officials - federal, state and local - were implicated in efforts to influence decisions relating to the issuance of casino permits in return for favors. In one Abscam incident, the Vice Chairman of New Jersey's prime regulating and licensing body, the Casino Control Commission, resigned because of disclosures by federal authorities that he had allegedly failed to report a \$100,000 bribe offer to help a fake Arab company purchase land to build and operate a casino. The FBI's Abscam investigations also resulted in revelations that a U.S. Senator from New Jersey allegedly used his influence in an attempt to secure favorable action from the Casino Control Commission on an application to build a casino in Atlantic City. Allegations also surfaced about the lobbying activities of New Jersey state senators on behalf of casino gambling interests.

Reported incidents of influence peddling, such as the above, convey only a sense of how the casino gambling industry is spinning a web around government at all levels in New Jersey.²

¹ New York Times, February 15, 1980.

² A New York Times editorial, dated June 19, 1980, referred to the relationship as "thicker than blood" and commented: "There's no telling anymore who is really regulating whom." The editorial concluded that "the casinos simply have too much money to make and spend to avoid the legal corruption of government."

In confidential interviews, New Jersey officials have expressed shock at the speed which the infant industry has become the dominant force in Atlantic City and County governments. One high-ranking state law enforcement official referred to the industry as having "its tentacles everywhere . . . into everything." The former head of New Jersey's Gaming Enforcement Division, in a speech before a convention of casino industry executives on June 17, 1980, called "official corruption" a bigger threat than organized crime in Atlantic City. He said: "I am frankly shocked New Jersey is as much for sale as it is."¹

At the local level²:

* More than 50 local officials and government employees in Atlantic City own stock in casino gambling companies, or have been involved in the purchase or sale of property for casino use, or have other financial links to the casino gambling industry. These include, among others, the Police Chief, the former Deputy Police Chief, now a City Commissioner, and the City Commissioner for Public Safety who oversees the Police Department.

* Five of the nine members of Atlantic City's Planning Board have invested in, or had property or financial dealings with, the casino industry. Three of seven Zoning Board members had similar ties. Members of the two boards, responsible for key zoning decisions, have routinely been involved in land deals with the casinos and have personally benefited from casino-related land transactions approved by the boards. For example, the Planning Board chairman will participate in a \$6 million profit on the rezoning by the Board of a 2.2 acre tract for casino use.

* In addition to members and staff of the Planning and Zoning Boards, other local officials in a position to regulate casino operations and enforce the laws have links to the casinos, including police officials, fire department inspectors, and staff of the law department. The New York Times, in

¹ New York Times, June 18, 1980.

² A four part series in the New York Times (June 15, 16, 17, 18, 1980) contains detailed accounts of relationships between Atlantic City government officials and the casino industry.

its series, uncovered numerous instances of possible conflicts of interest involving public officials who were in a position to influence the development of gambling casinos in which they had a personal financial interest. Some government officials have expressed concern that the pattern of involvement of public officials is so pervasive that the independence of city efforts to regulate the gambling industry has been jeopardized.¹

* Dozens of Atlantic City employees, including police officers, housing commissioners, budget personnel and deputy mayors, have flocked to the employ of the casinos. The Director of the Casino Hotel Association was once the Director of Atlantic City's Housing and Urban Renewal Authority, in which position of public trust he helped to negotiate the sale of two urban renewal tracts to the casinos.¹ The Director of the Planning Board went to work for a casino development corporation after having suggested to the company how it could circumvent requirements of the city's master plan prohibiting use of a site for casino development.²

The situation is not much different at the state level, leading some state officials to charge that the casino industry is systematically trying to create a pattern of influence in government:³

* Seven former state legislators with connections and influence at the highest levels of government have been hired or retained by the casino industry for a variety of jobs.⁴ These include, for example, a former Democratic leader in the State Senate, who was made president of the Golden Nugget in March 1980; a former Atlantic County Senator, sponsor of the casino control legislation, who was hired as

¹ New York Times, June 15, 1980.

² New York Times, June 16, 1980.

³ The Chairman of New Jersey's Joint Legislative Committee on Ethical Standards has commented: "Is this whole industry going to continue wheeling and dealing in politics? . . . It is a disturbing pattern and not what the public agreed to when it voted to try casino gambling." New York Times, November 30, 1980.

⁴ New York Times, November 30, 1980.

a part-time physician by Resorts International; and a former Atlantic City Assemblyman whose firm represented a casino developer when he voted for the casino gambling bill in 1977.

* Seven legislators or their relatives held stock in casinos or companies that hoped to build casinos in Atlantic City.

* The casinos have employed at least 16 former high-level state officials. These include such important officials as a former budget director, director of the division of criminal justice, chairman of the state racing commission, a former attorney general and deputy attorney general, counsels and assistant counsel to the governor, executive secretary to the governor, and officials of the department of transportation, state election law enforcement commission, division of youth and family services, and the state's treasury department.

* Friends and family of important New Jersey federal and state officials have not been neglected by the casino industry. Of two lawyers hired by Resorts International to handle its lobbying, one was related to the Assemblyman who introduced the casino gambling bill and the other to the State Senator who introduced the bill in the Senate. The wife of a United States Senator served as a consultant to a company seeking a casino permit and was a former member of its board of directors. Three friends of Governor Byrne were appointed as \$15,000 per year trustees of Bally's Park Place Casino.

* The casino industry's influence further extends into New Jersey's prestigious law firms with connections in state government. A high-level New Jersey law enforcement official reports that the top ten law firms in the state are now in the service of the casino industry.

The casino industry's seductive nature and efforts to buy influence are further demonstrated by the fact that influential state and local officials throughout New Jersey have been offered special privileges and courtesies by the casinos in Atlantic City. This led former Attorney General Degnan to label the industry as "inherently dangerous" because of its propensity to curry official favor.¹

¹ New York Times, March 4, 1980.

Enormous pressures have been placed on government officials to subvert and erode casino control mechanisms, and the State is plagued by rumors of payoffs to people in high places to secure preferential treatment in the areas of licensing and security. In recent months, the casino industry has mobilized an intensive lobbying effort focused on measures to ease state regulation of casinos and to defeat a bill that would increase the state's share of casino revenues.¹

With 1981 being a gubernatorial election year in New Jersey, the casino gambling industry has begun to focus its attention on the campaign to select Governor Byrne's successor, and it can be anticipated that pro-casino interests will find ways to help the campaigns of candidates for office at all levels. Three gubernatorial hopefuls, in addressing representatives of the casino industry on March 18, 1981, have already indicated their willingness to consider easing some of the regulations directly affecting casino operations. A spokesman for Governor Byrne responded as follows on the same day:

"The governor is concerned about the pressure being exerted on the candidates for governor and the Legislature by the casino industry . . . the governor has become alarmed that political candidates will succumb to the casino industry's complaints that it is being overregulated and will drastically weaken the state's ability to control those casino operations" (emphasis supplied)

¹ One measure to reduce the number of required security personnel in each casino would further open the door to unsavory elements, according to the Executive Director of New Jersey's Commission of Investigations. Another bill being fought by the industry would increase the state's share of casino revenues from 8% to 10%. The industry's efforts have already resulted in the Casino Control Commission easing regulations in several areas, including the elimination of a requirement that about one-half of a casino's tables permit bets as low as \$2 or \$5. See also, New York Times, April 19, 1981.

² Trenton Times, March 19, 1981.

Nevada's experience is also instructive. The state's political leaders are reported to be "outraged" over the efforts of the Federal Justice Department's organized crime task force over the past year to identify organized crime links to the casinos. One U.S. Senator from Nevada called for a congressional review of the strike-force operations.

Can New York State afford this kind of threat to the integrity of its governmental institutions? I do not think so. Public confidence in government is a precious, rare commodity. That trust has been badly shaken in New Jersey with the advent of casino gambling. In my view, a course of action for New York that threatens to undermine and compromise government institutions and officials in a manner similar to New Jersey should be rejected -- no matter what the cost in lost revenues or economic development.

I agree with Assembly Speaker Stanley Fink, and others, that some form of public ownership and operation of gambling casinos would seem to have a better chance of controlling crime within casinos than private ownership. But the problems discussed in preceding sections would remain. In addition, the practical and legal problems of public ownership and management appear to me to be insurmountable. At the very least, operation of casinos by the state would drastically alter a prime justification for large scale casino gambling -- its economic development potential. The huge sums of risk capital required for initial investment, legal problems related to the public extension of credit, the disparity between casino personnel needs and established civil service requirements, and the inability of government to afford the high-priced management talent necessary to run large casino enterprises, are but a few of the other problems presented by State control. There is also a "credibility" problem. A few instances of corruption in state-run casinos would quickly poison the entire program and destroy public trust in government.

For the foregoing reasons, I respectfully submit that New York State and legalized casino gambling are incompatible and that action on the various casino gambling proposals should be permanently suspended.

¹ U.S. News and World Report, March 8, 1981, p. 67.

DATED: May 20, 1981